JOURNAL OF PROCEEDINGS

OF THE

City-County Council

OF

INDIANAPOLIS-MARION COUNTY

State of Indiana

FROM

JANUARY 1, 1984 to DECEMBER 31, 1984

Printed and Published Under the Authority of the City-County Council of Indianapolis-Marion County

CITY-COUNTY OFFICIALS AND EXECUTIVE PERSONNEL

As of December 31, 1984

Office of the Mayor

Mayor		 	William	H. Hudnut, III
Deputy Mayor		 		. John Krauss
Deputy Mayor		 		. Joseph Slash
Secretary to th	e Mayor	 	N	lancy Coleman

City -County Council Officers

President	Beurt R. SerVaas
Vice President/Majority Leader	Donald W. Miller
Minority Leader	Glenn L. Howard
City Clerk	Beverly S. Rippy
Deputy City Clerk	Debbie L. Holt
General Counsel	Robert G. Elrod
Research Director	Thomas Stoughton
Senior Fiscal Analyst	Roy C. Icenogle

City—County Council Members

First District
Second District
Third District
Fourth District
Fifth District
Sixth District

Seventh District Stuart W. Rhodes
Eighth District
Ninth District
Tenth District
Eleventh District
Twelfth District Betty M. Stewart
Thirteenth District
Fourteenth District
Fifteenth District
Sixteenth District Harold E. Hawkins
Seventeenth District
Eighteenth District Dwight Cottingham
Nineteenth District Ken Giffin
Twentieth District
Twenty-first District
Twenty-second District
Twenty-third District
Twenty-fourth District Beulah A. Coughenour
Twenty-fifth District
At Large
At Large Carlton E. Curry
At Large
At Large Julius F. Shaw

Standing Committees of the City—County Council, 1984

Administration Beulah Coughenour, Chairman Holley Holmes Julius Shaw Harold Hawkins David McGrath Stanley Strader David Page

Parks & Recreation Allen Durnil, Chairman Glenn Howard Amy Bradley Ray Crowe Stuart Rhodes Lula Journey Stanley Strader

-ii-

Community Affairs

Betty Stewart, Chairman Ray Crowe Carlton Curry Ken Giffin Patricia Nickell Lula Journey

County & Townships

Dwight Cottingham, Chairman Ken Giffin Rozelle Boyd Harold Hawkins Amy Bradley Holley Holmes

Economic Development

William Schneider, Chairman Rozelle Boyd Richard Clark Gordon Gilmer Carlton Curry Glenn Howard Wayne Rader Betty Stewart

Metropolitan Development

Philip Borst, Chairman Ray Crowe Wayne Rader Donald Miller Stanley Strader

Public Safety & Criminal Justice

William Dowden, Chairman Edgar Campbell Harold Hawkins Philip Borst Holley Holmes Ken Giffin Patricia Nickell Julius Shaw Stephen West

Public Works

Stephen West, Chairman Rozelle Boyd Patricia Nickell Beulah Coughenour David Page Stuart Rhodes

Rules & Policy

David McGrath, Chairman Dwight Cottingham William Dowden Donald Miller Harold Hawkins Beurt SerVaas Glenn Howard

Transportation

Gordon Gilmer, Chairman Wayne Rader Amy Bradley Carlton Curry Edgar Campbell Lula Journey Edgar Campbell

Municipal Corporations

Richard Clark, Chairman Allen Durnil Stuart Rhodes Julius Shaw David Page William Schneider David McGrath

Committee On Committee

Beurt SerVaas, Chairman Donald Miller Glenn Howard

Calendar of Sessions of the City–County Council, 1984

January 3, 7:15 p.m
January 17, 7:30 p.m
February 13, 7:08 p.m Regular
February 28, 7:14 p.m Regular
March 19, 7:13 p.m
April 11, 7:15 p.m
April 25, 7:15 p.m
May 9, 7:03 p.m
May 23, 7:20 p.m Regular
June 6, 7:03 p.m
June 22, 7:30 p.m
July 18, 7:25 p.m
August 1, 7:12 p.m Regular
August 20, 7:07 p.m
September 12, 7:23 p.m Regular
September 26, 7:04 p.m Regular
October 10, 7:04 p.m
October 24, 7:10 p.m
November 9, 7:08 p.m
November 21, 7:26 p.m. Regular
December 12, 7:15 p.m. Regular

CONSOLIDATED CITY DEPARTMENTS

DEPARTMENT OF ADMINISTRATION

Director
Finance
City Controller
Office of Equal Opportunity
Chief Officer
Legal
Corporation Counsel
Personnel
Director
Purchasing
Purchasing Agent
Records
Director
DEPARTMENT OF METROPOLITAN DEVELOPMENT
Director

Deputy Director		Eugene Lausch
Deputy Director	• •	Rudy Hightower

Division of Development Services

Administrator	Jon Meeks
Deputy Administrator	
Deputy of Current Planning	. Stève Granner
Deputy of Inspection Services	Jeff Gearhart

Economic and Housing Development

Administrator	
Deputy Administrator	Jim White
Deputy Administrator	. John Labaj

Division of Planning

Administrator
Deputy AdministratorDavid Kingen
Deputy Administrator

Historic Preservation Commission

Administrator	Vickie J. Sandstead
Deputy Administrator	William Selm

City Market

Administrator.	Alice Hiland
----------------	--------------

Housing Authority

Executive Director	 	 	 	••	•••				 	 Larry Paul
Deputy Administrator .	 	 • •	 	•		 	••		 	 Stuart Cutler
Deputy Administrator .	 • •	 	 			 	•		 • •	 Lamond Martin

DEPARTMENT OF PARKS & RECREATION

Director	. F. Arthur Strong
Deputy Director	Joseph Finnell
Superintendent of Outdoor Recreation	Steve Waltz
Superintendent of Parks	. Mark Shambaugh
Superintendent of Recreation	Joe Winns

DEPARTMENT OF PUBLIC WORKS

Director		Barbara S. Gole
----------	--	-----------------

Air Pollution

Administrator		Walter Kulakowski
---------------	--	-------------------

Flood Control

Manager	. Allen McFearin
---------	------------------

DEPARTMENT OF PUBLIC SAFETY

Director	.Richard Blankenbaker
Deputy Director	John Peacock

Animal Control

Administrator			Matthew Schneider
	Civil De	fense	

Administrator				Steven W. Collier
---------------	--	--	--	-------------------

Police Department

hief Joseph G. McAtee
ssistant Chief Joseph Shelton
Peputy Chief/Administration
eputy Chief/Investigations Robert Ward
Peputy Chief/Operations Paul Annee

Fire Department

Chief	Donald Strietelmeier
Assistant Chief	Harold Bowers
Finance Coordinator	William Cloud
Director/Fire Prevention.	Jerry Whitaker
Director/Personnel & Public Relations.	Louis Dezelan

Weights & Measures

Administrator	. Frank Brugh
---------------	---------------

DEPARTMENT OF TRANSPORTATION

Director	Fred Madorin
Deputy Director	. Keith Otto
Administrator/Parking MetersTer	
Administrator/Street Maintenance J	ohn P. Willen
Administrator/Traffic Engineering	. James Cox

MEMBERS OF OFFICIAL BOARDS

Capital Improvements Board

President
Member
Member
Member
Member James Dora
Member
MemberDavid R. Frick

Election Board

Secretary	Bernard Gohmann
Member	. Kurt Pantzer, Jr.
Member	John Swartz

Board of Greater Indianapolis Progress Committee

Chairman	. Donald W. Tanselle
Executive Director.	Margo A. Lyon

Board of Health & Hospital Corporation

Chairman Randall D. R	ogers
Member	diner
Member John F. V	Wight
Member	rown
Member	ogers
Member	inson
Member	Bock
Member	brook
Member. Randy R Member. Carlyn Joh Member. Dr. Henry C.	oger insoi Bocl

Indianapolis Airport Authority

President John M. Vaughn
Vice President Michael Schaefer
SecretaryJohn P. Kelly
Member

DEPARTMENT OF ADMINISTRATION

License Review Board

Chairman	wton
MemberDavid Lee	onard
MemberDr. Roy Clint	norne

Tax Adjustment Board

Chairman	Andre Lacey
Vice Chairman	Dwight Cottingham
Member	Dr. James R. Riggs
Member	Fred Armstrong
Member	. Nancy Gastineau
Member	Robert Cochrun
Member	.Robert O'Neil, Jr.

DEPARTMENT OF METROPOLITAN DEVELOPMENT

Board of Zoning Appeals, Division I

Chairman
Vice Chairman
Member JoAnna Walker
Member
Member

Board of Zoning Appeals, Division II

Member.	 					 						•			 					M	icl	he	al D. McGingley
Member.	 •																						Joan Gibbs
Member.									•					•				•					Robert O'Brien
Member.																	• •	•					. Frank Russell
Member.	 •		•		•			•	•	•						•	• •	•	•				Harold Smith

Board of Zoning Appeals, Division III

Chairman James W. Wood
Vice Chairman
Secretary
Member
Member

Indianapolis Housing Authority Board

ChairmanF. Edward Butz
Vice Chairman
Member
Member Reverand Ronald M. Ragan
Member

Indianapolis Historic Preservation Commission

ChairmanBruce A.	Cordingley
Member	Latie Betley
Member.	Bob LaRue
Member Da	llas Daniels
Member	ie Rowland
MemberLarı	ry Bowman
Member	isa Dietrick
Member Richard G	uermandey

Metropolitan Development Commission

President
Member
MemberJames A. Wade
Member James Curtis

DEPARTMENT OF PARKS & RECREATION Board of Parks & Recreation

Chairman	5
Vice ChairmanDave Probst	;
Member	
Member	l
Member Benjamin Singleteary	·

DEPARTMENT OF PUBLIC WORKS

Air Pollution Control Board

Chairman
Member
Member
Member Dr. Robert S. Daly
Member John E. Davis
Member Diane Welch
Member
Member
Member

Board of Public Works

Chairman Barbara S. Gole
Member
Member
MemberGeorge Erganian
Member

DEPARTMENT OF PUBLIC SAFETY

Police Merit Board

Member Richard McDowell
Member John Lauter
Member
Member
Member

Fire Merit Board

MemberDr. Paul Ben	edict
Member	Geib
MemberLarna Spea	
Member	
Member	rence

Board of Public Safety

Chairman.	Richard Blankenbaker
Member	Delano Bryant
Member	Beverly Gaither
Member.	Dr. Dwight Schuster
Member	Robert Moorhead

DEPARTMENT OF TRANSPORTATION

Chairman	1.			•	•	•					•	•	• •	•		•				•	 •			•	. Fre	d l	Mad	lori	n
Member.				•	•				•							•				•					Ga	iry	Bo	ohe	r
Member.														• •			• •			•			V	V.	Wayı	ne	Bur	kin	g
Member.					•				•							•								R	ussell	W	. Br	ow	n
Member.					•	• •	 •		•	 -		•	• •	•		•	• •	•		•	 •			•	Walt	er '	T. S	sco	tt

MARION COUNTY OFFICIALS

County Assessor
County Auditor Faye Mowery
County Board of Review
County Commissioner
County Commissioner Faye Mowery
County Commissioner
County Coroner
County Home
County Jail Commander Larry Koch
County Prosecutor
County Recorder
County Surveyor
County TreasurerEdward Buckley
County Sheriff
County Inheritance Tax Department
Central Data Processing Louis Bubala
Central Law Library
Cooperative Extension Service Oscar Hopkins
Center Township Assessor
Decatur Township Assessor
Franklin Township AssessorMarilyn A. Gleason
Lawrence Township Assessor
Perry Township Assessor
Pike Township Assessor Marilyn Smith
Warren Township Assessor Fredrick Monschein
Washington Township Assessor Richard Cunningham
Wayne Township Assessor
Clerk of the Circuit Court
Circuit Court John M. Ryan

Criminal Court 1John Tranberg
Criminal Court 2 Webster L. Brewer
Criminal Court 3 Charles Daugherty
Criminal Court 4
Criminal Court 5Roy F. Jones
Juvenile Court
Presiding Judge, Municipal Court Harold Kohlmeyer
Probate Court
Superior Court 1
Superior Court 2
Superior Court 3
Superior Court 4 Richard L. Milan
Superior Court 5
Superior Court 6Edward Madinger
Superior Court 7
Criminal Court Probation

.

•

History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The Town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was reincorporated and placed in the hands of its first Town Council composed of a president and six members.

The Common Council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of the 1891 for the City of Indianapolis, a somewhat different form of government was established. While the Council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Public Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the Council through committees subject, however, in some cases to approval of the Council in all matters of expenditure of money and appropriation of funds by the Council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 Ward Councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjuction with the Council called the Board of Aldermen, composed of ten Aldermen representing five Aldermen districts, two being elected from each district.

Under the 1891 act, the Board of Aldermen was abolished and Common Council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of Council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of Mayor and Councilmen to four years and prohibited re-election.

In 1909 a novel Councilmanic law for Indianapolis alone was passed by the legislature. That law limited the number of Councilmen to nine. The law provided for the nomination by each party of six candidates, one from each of six Councilmanic Districts. In the election all of the voters of the City could vote for any nine candidates and the nine receiving the highest number of votes were elected. This law insured a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit Councilmen to succeed themselves.

History of the City-County Council of the City of Indianapolis

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the City and County into one governmental unit. The act further provided for the creation of an interim City–County Council which served as the legislative body for the City and County until the new twentynine member Council was elected in November, 1971, and took office in January of 1972.

The Council is composed of twenty-five members elected from single member districts and four members elected to at-large by voters of the entire county.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replaced the more than sixty which were in existence previously.

EXECUTIVE HEADS OF THE CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

PRESIDENTS OF BOARDS OF TRUSTEES

Henderson, Samuel	October 12, 1832 to September 30, 1833
Edgar, James (resigned as Trustee)	September 30 to December 9, 1833
Blythe, Benjamin I	March 7, 1834 to February 14, 1835
Morrison, Alexander F	February 14 to October 2, 1835
Palmer, Nathan B	October 2, 1835 to April 13, 1836
Lockerbie, George	April 13, 1836 to April 4, 1837
Soule, Joshua	April 3, 1837 to April 2, 1838

PRESIDENTS OF TOWN COUNCIL

Morrison, James	1838 to 1839
Palmer, Nathan B	1839 to 1840
Coburn, Henry P	1840 to 1841
Sullivan, William (Resigned November 12, 1841)	1841
Culley, David V	1850 to 1853
Wilson, Lazarus B	1844 to 1845
Levy, Joseph A	1845 to 1847
Rooker, Samuel S. (Resigned November 1, 1847)	1847
Cady, Charles W	1847 to 1848

MAYORS

Henderson, Samuel	1847 to 1849
Newcomb, Horatio C. (Resigned November 7, 1851)	1849 to 1851
Scudder, Caleb	1851 to 1854
McCready, James.	1854 to 1856
West, Henry F. (Died November 8, 1856)	1856

Coulon, Charles (To fill vacancy until November 22, 1856)	
Wallace, William John (Resigned May 3, 1858) 1856 to 185	58
Maxwell, Samuel D	
Caven, John	31
Macauley, Daniel	73
Mitchell, James L	15
Grubbs, Daniel W	34
McMaster, John L	
Denny, Caleb S 1886 to 189	
Sullivan, Thomas L From January 1, 1890 to October 12, 189	
Denny, Caleb S From October 12, 1893 to 189	
Taggart, Thomas)1
Bookwalter, Charles A From October 10, 1901 to 190	
Holtzman, John W From October 15, 1903 to 190	
Bookwalter, Charles A 1905 to 190	
Shank, Samuel Lewis (Resigned November 28, 1913)	
Wallace, Harry R	
Bell, Joseph E	17
Jewett, Charles W 1918 to 192	21
Shank, Samuel Lewis	25
Duvall, John L. (Disqualified September 22, 1927) 1926 to 192	
Slack, L. Ert	29
Sullivan, Reginald H	34
Kern, John W. (Resigned September 2, 1937) 1935 to 193	37
Boetcher, Walter C	38
Sullivan, Reginald H	12
Tyndall, Robert H. (Died July 9, 1947)	17
Denny, George L	17
Feeney, Al G. (Died November 12, 1950) 1948 to 195	50
Bayt, Phillip L. (Resigned effective November 24, 1951) 1950 to 195	
Emhardt, Christian J. (November 24, 1951)	51
Clark, Alex M 1952 to 195	56
Bayt, Phillip L. (Resigned December 31, 1958) 1956 to 195	;9
Boswell, Charles H. (Resigned August 6, 1962) 1959 to 196	52
Losche, Albert H	53
Barton, John J 1964 to 196	58
Lugar, Richard G	75
Hudnut, William H. III	34

TABLE OF CONTENTS

1.	Regular Session Journals
2.	Proposal Index
3.	General Ordinance Index 1248-1258
4.	Fiscal Ordinance Index
5.	Special Ordinance Index
6.	General Resolution Index
7.	Council Resolution Index
8.	Special Resolution Index
9.	Rezoning Ordinance Index

BEGINNING AFTER PAGE 1350

10.	Police Special Service District Council Index
11.	Fire Special Service District Council Index
12.	Solid Waste Special Service District Council Index