

JOURNAL  
OF THE  
**Common Council**  
OF THE  
CITY OF INDIANAPOLIS, INDIANA

From  
January 1, 1949, to December 31, 1949

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Printed and Published Under the Authority of the  
Common Council of the City of Indianapolis, Indiana





# CITY OFFICIALS

## AND

# EXECUTIVE PERSONNEL

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AS OF DECEMBER 31, 1949

Mayor.....AL FEENEY  
City Clerk.....RICHARD G. STEWART  
Deputy City Clerk.....BETTY A. HINTON

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### COMMON COUNCIL OFFICERS

President.....CHRISTIAN J. EMHARDT  
Vice-President.....JOSEPH C. WALLACE  
Clerk.....RICHARD G. STEWART  
Deputy Clerk.....BETTY A. HINTON

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### COUNCILMEN

First District.....J. PORTER SEIDENSTICKER  
First District.....DONALD B. JAMESON  
Second District.....JOSEPH C. WALLACE  
Third District.....GUY O. ROSS  
Fourth District.....JOSEPH A. WICKER  
Fourth District.....CHARLES P. EHLERS  
Fifth District.....CHRISTIAN J. EMHARDT  
Sixth District.....MARY C. CONNOR  
Sixth District.....JOSEPH E. BRIGHT

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### OFFICE OF MAYOR

Mayor.....AL FEENEY  
Secretary to Mayor.....MARY SMYRNIS

## DEPARTMENT OF FINANCE

City Controller.....PHILLIP L. BAYT  
Deputy City Controller.....LAWRENCE H. BEHRENT  
Finance Auditor.....CHARLES A. BUCKNER  
Assistant Supervising Auditor.....BESS M. BIGANE  
Supervisor Barret Law &  
Assessment Bureau.....ROBERT M. BECKER

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## DEPARTMENT OF LAW

Corporation Counsel.....EDWARD H. KNIGHT  
City Attorney.....MICHAEL B. REDDINGTON

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## ASSISTANT CITY ATTORNEYS

Assistant City Attorney.....BYRON P. HOLLETT  
Assistant City Attorney.....JESSE W. PEDEN  
\*Assistant City Attorney.....ADOLPH G. EMHARDT  
City Prosecutor.....MILTON E. CRAIG  
Assistant City Prosecutor.....JOHN C. O'CONNOR  
\*\*Claim Adjuster.....SGT. SCHORLING NICKEL  
\*Succeeded Nicholas Sufana July 18, 1949.  
\*\*Succeeded Sgt. Edward Kruse June 1, 1949.

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## DEPARTMENT OF CITY CIVIL ENGINEER

City Civil Engineer.....M. G. "OLE" JOHNSON  
Assistant City Engineer.....WILLIAM R. HUNT  
Street Engineer.....FORREST LOGAN  
Sewer Engineer.....RAYMOND C. CASSADY  
Flood Control Engineer.....HARVEY W. CASSADY  
Superintendent Street Repairs.....EUGENE D. FOLEY  
Chemical Laboratory Engineer.....JOHN B. PHIPPS  
Superintendent Street Lighting.....ROBERT LOVE  
Chief Clerk.....JOHN E. HOFF

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## POLICE DEPARTMENT

Chief of Police.....EDWARD ROULS  
Inspector of Detectives.....JACK O'NEAL

Inspector of Police.....LEOLIN TRAUTMAN  
Inspector Night.....RALPH BADER  
Captain of Traffic.....AUDREY JACOBS  
Superintendent of Police Radio and  
Fire Communications.....ROBERT L. BATTS

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#### TRAFFIC ENGINEER

Engineer.....LEWIS L. JOHNSON  
Assistant Engineer.....JAMES LOEHR

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#### FIRE DEPARTMENT

Chief.....ROSCOE E. McKINNEY  
First Assistant Chief.....CHARLES GREGORY  
First Assistant Chief.....ROBERT T. HANSELL  
\*Director Fire Prevention.....RALPH R. FENDER  
Master Mechanic.....FRANK A. BRAUN  
Secretary to Chief.....HARRY E. GOULD  
\*Succeeded Henry Murray, September 14, 1949.

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#### PURCHASING DEPARTMENT

Purchasing Agent.....ALBERT H. LOSCHE  
Assistant Purchasing Agent.....R. E. MOORE

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#### BUILDING DEPARTMENT

Commissioner of Building.....CHARLES E. BACON

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#### GENERAL HOSPITAL

Superintendent.....DR. CHARLES W. MYERS  
Assistant Medical Superintendent.....DR. PAUL EVANS  
Administrator.....ROY T. LANAHAN

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#### STREET COMMISSIONERS DEPARTMENT

Commissioner.....ANTHONY MAIO  
Chief Clerk.....CECIL D. HUDSON

WEIR COOK AIRPORT

Superintendent-----PHILIP H. ROETTGER  
Assistant Superintendent (Maintenance)-----S. A. SUTHERLAND  
Assistant Superintendent (Operations)-----G. E. PETRO

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WEIGHTS AND MEASURES DEPARTMENT

\*Supervising Inspector (Acting)-----THOMAS RILEY  
\*Succeeded Leo F. Martin, November 21, 1949.

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PUBLIC BUILDING DEPARTMENT

Custodian, City Hall-----EARL CLEMENTS  
Custodian, Police Station-----EMANUEL GEBAUER  
Custodian, Tomlinson Hall-----CHARLES MUNGER  
Superintendent City Market-----JOSEPH BESESI  
Superintendent City Garage-----G. D. "DOC" WATKINS

# MEMBERS OF OFFICIAL BOARDS

## BOARD OF PUBLIC SAFETY

President.....LEROY J. KEACH  
Member.....HOWARD W. FIEBER  
Member.....ALBERT H. GISLER  
Secretary of Board.....AGNES HERNDON  
Secretary of Warrants & Licenses.....THOMAS J. LOGAN

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## BOARD OF PUBLIC WORKS

President.....MARTIN McDERMOTT  
Member.....STANLEY FEEZLE  
Member.....CARL N. ANGST  
\*Member.....EDWARD A. GARDNER  
Executive Secretary.....HENRY MUELLER

\*Succeeded Paul Cave, February 5, 1949.

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## BOARD OF SANITARY COMMISSIONERS

President.....OSCAR F. BERRY, SR.  
Member.....LOUIS C. BRANDT  
Custodian, City.....EARL CLEMENTS  
\*Member.....JAMES H. CARNINE

\*Succeeded Warren C. Bevington, June 21, 1949.

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## BOARD OF PUBLIC HEALTH AND HOSPITALS

President.....FRANK G. LAIRD  
\*Vice-President.....KENNETH W. WOOLLING  
Member.....DR. SUMNER A. FURNISS  
Member.....MRS. ROBERTA NICHOLSON  
Member.....DR. F. M. GASTINEAU  
Health Director.....DR. GERALD F. KEMPF  
Secretary.....DR. CHARLES W. MYERS

\*Succeeded Howard T. Griffith, May 1, 1949.

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## BOARD OF PARK COMMISSIONERS

President.....AGNES P. CONNOR  
Vice-President.....EUGENE W. DORN





# STANDING COMMITTEES

1949

## COMMON COUNCIL

FINANCE COMMITTEE—Joseph A. Wicker, Chairman; Joseph C. Wallace, Guy O. Ross, J. Porter Seidensticker, Mary C. Connor.

PUBLIC WORKS COMMITTEE—Joseph C. Wallace, Chairman; Guy O. Ross, Mary C. Connor, Joseph E. Bright, Donald B. Jameson.

PUBLIC SAFETY AND AVIATION COMMITTEE—Guy O. Ross, Chairman; Joseph A. Wicker, Joseph C. Wallace, Charles P. Ehlers, Joseph E. Bright.

PUBLIC HEALTH COMMITTEE—J. Porter Seidensticker, Chairman; Mary C. Connor, Joseph A. Wicker, Charles P. Ehlers, Donald B. Jameson.

PARKS COMMITTEE—Mary C. Connor, Chairman; Guy O. Ross, Joseph C. Wallace, Joseph E. Bright, Donald B. Jameson.

LAW AND JUDICIARY COMMITTEE—Charles P. Ehlers, Chairman; Joseph E. Bright, J. Porter Seidensticker, Joseph A. Wicker, Joseph C. Wallace.

CITY WELFARE COMMITTEE—Donald B. Jameson, Chairman; Charles P. Ehlers, Mary C. Connor, J. Porter Seidensticker, Guy O. Ross.

ELECTION COMMITTEE—Joseph E. Bright, Chairman; Charles P. Ehlers, Joseph C. Wallace, J. Porter Seidensticker, Joseph A. Wicker.

# CALENDAR OF SESSIONS OF THE COMMON COUNCIL

—1949—

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1. January 3, 1949, 7:30 P. M.-----Regular-----	2
2. January 17, 1949, 7:30 P. M.--- Regular-----	13
3. February 7, 1949, 7:30 P. M.-----Regular-----	29
4. February 21, 1949, 7:30 P. M.-----Regular-----	61
5. March 7, 1949, 7:30 P. M.-----Regular-----	97
6. March 21, 1949, 7:30 P. M.-----Regular-----	117
7. April 4, 1949, 7:30 P. M.----- Regular -----	157
8. April 18, 1949, 7:30 P. M.----- Regular-----	185
9. May 2, 1949, 6:30 P. M.----- Regular-----	205
10. May 16, 1949, 6:30 P. M.----- Regluar-----	245
11. June 6, 1949, 6:30 P. M.----- Regular-----	265
12. June 20, 1949, 6:30 P. M.----- Regular-----	301
13. July 5, 1949, 6:30 P. M.-----Special-----	333
14. July 18, 1949, 6:30 P. M.----- Regular-----	365
15. August 1, 1949, 6:30 P. M.----- Regular-----	385
16. August 15, 1949, 6:30 P. M.----- Regular-----	557
17. August 29, 1949, 6:30 P. M.-----Special-----	581
18. September 6, 1949, 6:30 P. M.-----Special-----	677
19. September 19, 1949, 6:30 P. M.--- Regular-----	717
20. October 3, 1949, 7:30 P. M.----- Regular-----	741
21. October 17, 1949, 7:30 P. M.----- Regular-----	765
22. November 7, 1949, 7:30 P. M.----- Regular-----	789
23. November 21, 1949, 7:30 P. M.----- Regular-----	825
24. December 5, 1949, 7:30 P. M.----- Regular-----	849
25. December 19, 1949, 7:30 P. M.----- Regular-----	877

# *History of the Common Council of the City of Indianapolis*

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Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was re-incorporated and placed in the hands of its first town council composed of a president and six members.

The common council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the city of Indianapolis, a somewhat different form of government was established. While the council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Public Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the council through committees subject, however, in some cases to approval of the council in all matters of expenditure of money and appropriation of funds by the council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 ward councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the council called the Board of Aldermen, composed of ten Aldermen, representing five Aldermanic districts, two being elected from each district.

Under the 1891 act the Board of Aldermen was abolished and a common council of 21 members was established. Fifteen members

were elected to represent 15 wards and six members were elected to represent the city at large.

This form of council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of Mayor and councilman to four years and prohibited re-election.

In 1909 a novel councilmanic law for Indianapolis alone was passed by the legislature. This law limits the number of councilmen to nine. The law provides for the nomination by each party of six candidates, one from each of six councilmanic districts. In the election all of the voters of the city may vote for any nine candidates and the nine receiving the highest number of votes are elected. This law insures a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit councilmen to succeed themselves.

## EXECUTIVE HEADS OF CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

### Presidents of Boards of Trustees

Henderson, Samuel.....October 12, 1832, to September 30, 1833  
 Edgar, James (Resigned as Trustee)....Sept. 30 to December 9, 1833  
 Blythe, Benjamin I.....March 7, 1834, to February 14, 1835  
 Morrison, Alexander F.....February 14 to October 2, 1835  
 Palmer, Nathan B.....October 2, 1835, to April 13, 1836  
 Lockerbie, George.....April 13, 1836, to April 4, 1837  
 Soule, Joshua, Jr.....April 4, 1837, to April 2, 1838

### Presidents of Town Council

Morrison, James.....1838 to 1839  
 Palmer, Nathan B.....1839 to 1840  
 Coburn, Henry P.....1840 to 1841  
 Sullivan, William (Resigned November 12, 1841).....1841  
 Culley, David V.....1841 to 1844; 1850 to 1853  
 Wilson, Lazarus B.....1844 to 1845  
 Levy, Joseph A.....1845 to 1847  
 Rooker, Samuel S. (Resigned November 1, 1847).....1847  
 Cady, Charles W.....1847 to 1848

### Mayors

Henderson, Samuel.....1847 to 1849  
 Newcomb, Horatio C. (Resigned November 7, 1851).....1849 to 1851  
 Scudder, Caleb.....1851 to 1854  
 McCready, James.....1854 to 1856  
 West, Henry F. (Died November 8, 1856).....1856  
 Coulon, Charles (To fill vacancy until November 22, 1856).....1856  
 Wallace, William John (Resigned May 3, 1858).....1856 to 1858  
 Maxwell, Samuel D.....1858 to 1863  
 Caven, John.....1863 to 1867; 1875 to 1881

Macauley, Daniel.....	1867 to 1873
Mitchell, James L.....	1873 to 1875
Grubbs, Daniel W.....	1881 to 1884
McMaster, John L.....	1884 to 1886
Denny, Caleb S.....	1886 to 1890
Sullivan, Thomas L.....	From January 1, 1890 to Oct. 12, 1893
Denny, Caleb S.....	From October 12, 1893 to 1895
Taggart, Thomas.....	From October 10, 1895 to 1901
Bookwalter, Charles A.....	From October 10, 1901 to 1903
Holtzman, John W.....	From October 15, 1903 to 1905
Bookwalter, Charles A.....	1905 to 1909
Shank, Samuel Lewis (Resigned Nov. 28, 1813).....	1910 to 1913
Wallace, Harry R.....	1913
Bell, Joseph E.....	1914 to 1917
Jewett, Charles W.....	1918 to 1921
Shank, Samuel Lewis.....	1922 to 1925
Duvall, John L. (Disqualified Sept. 22, 1927).....	1926 to 1927
Slack, L. Ert.....	1927 to 1929
Sullivan, Reginald H.....	1930 to 1934
Kern, John W. (Resigned Sept. 2, 1937).....	1935 to 1937
Boetcher, Walter C.....	1937 to 1938
Sullivan, Reginald H.....	1939 to 1942
Tyndall, Robert H. (Died July 9, 1947).....	1943 to 1947
Denny, George L.....	1947
Feeney, Al G.....	1948 to xxxx