

JOURNAL OF PROCEEDINGS  
OF THE  
**City-County Council**  
OF  
INDIANAPOLIS-MARION COUNTY  
State of Indiana  
FROM  
**JANUARY 1, 1991 TO DECEMBER 31, 1991**

Printed and Published Under the Authority of the  
City-County Council of Indianapolis-Marion County

**CITY-COUNTY OFFICIALS  
AND  
EXECUTIVE PERSONNEL**

**As of December 31, 1991**

**OFFICE OF THE MAYOR**

Mayor ..... William H. Hudnut, III  
Senior Deputy Mayor ..... Harry E. Eakin  
Deputy Mayor (resigned September 13, 1991) ..... Paula Parker-Sawyers

**CITY-COUNTY COUNCIL OFFICERS**

President ..... Beurt R. SerVaas  
Vice President/Majority Leader ..... Stephen R. West  
Minority Leader ..... Rozelle Boyd  
Clerk of the Council ..... Beverly Rippy  
Assistant Clerk ..... Vivian Demos  
Assistant Clerk ..... Peggy Stawick  
General Counsel ..... Robert G. Elrod  
Research Director ..... Max L. Moser  
Office Manager ..... Suellen Hart

**CITY-COUNTY COUNCIL MEMBERS**

First District ..... Gordon G. Gilmer  
Second District ..... Beurt R. SerVaas  
Third District ..... William G. Schneider  
Fourth District ..... William A. Dowden  
Fifth District ..... John Solenberg  
Sixth District ..... Stephen R. West  
Seventh District ..... Stuart W. Rhodes  
Eighth District ..... Holley M. Holmes  
Ninth District ..... Glenn L. Howard  
Tenth District ..... Paul Jones  
Eleventh District ..... Rozelle Boyd  
Twelfth District ..... Betty M. Ruhmkorff  
Thirteenth District ..... Richard F. Clark  
Fourteenth District ..... Cory O'Dell  
Fifteenth District ..... Mary B. Moriarty  
Sixteenth District ..... Harold E. Hawkins  
Seventeenth District ..... Jeffrey Golc  
Eighteenth District ..... Dwight Cottingham  
Nineteenth District ..... Kenneth Giffin  
Twentieth District ..... David P. McGrath  
Twenty-first District ..... Ray R. Irvin  
Twenty-second District ..... Susan Williams

Twenty-third District	Diana Strader
Twenty-fourth District	Beulah A. Coughenour
Twenty-fifth District	Philip Borst
At Large	David Brooks
At Large	Carlton E. Curry
At Large	Beverly Mukes-Gaither
At Large	Julius Shaw

## COMMITTEES OF THE CITY-COUNTY COUNCIL

### Committee on Committees

Beurt SerVaas, Chairman  
Rozelle Boyd  
Stephen R. West

### Administration

Stuart Rhodes, Chairman  
Beulah Coughenour  
Kenneth Giffin  
Paul Jones  
David McGrath  
Mary Moriarty  
Julius Shaw

### Community Affairs

Betty Ruhmkorff, Chairman  
Carlton Curry  
Paul Jones  
Mary Moriarty  
Beverly Mukes-Gaither  
Cory O'Dell  
Diana Strader

### County and Townships

Dwight Cottingham, Chairman  
Kenneth Giffin  
Jeffrey Golc  
Harold Hawkins  
Holley Holmes  
Stuart Rhodes  
Susan Williams

### Economic Development

William Schneider, Chairman  
David Brooks  
Gordon Gilmer  
Paul Jones  
Mary Moriarty  
Beverly Mukes-Gaither  
Betty Ruhmkorff

### Metropolitan Development

Philip Borst, Chairman  
Rozelle Boyd  
David Brooks  
Gordon Gilmer  
Ray Irvin  
Beverly Mukes-Gaither  
John Solenberg  
Diana Strader  
Susan Williams

### Municipal Corporations

Richard Clark, Chairman  
Jeffrey Golc  
Beverly Mukes-Gaither  
Cory O'Dell  
Julius Shaw  
John Solenberg  
Susan Williams

**Parks and Recreation**

Holley Holmes, Chairman  
Richard Clark  
Kenneth Giffin  
Glenn Howard  
Ray Irvin  
Paul Jones  
Cory O'Dell  
Betty Ruhmkorff

**Public Safety and Criminal Justice**

William Dowden, Chairman  
Philip Borst  
Carlton Curry  
Harold Hawkins  
Holley Holmes  
Glenn Howard  
Ray Irvin  
William Schneider  
Julius Shaw

**Public Works**

Beulah Coughenour, Chairman  
Rozelle Boyd  
David Brooks  
Dwight Cottingham  
Carlton Curry  
Glenn Howard  
Stuart Rhodes

**Rules and Policy**

David McGrath, Chairman  
Rozelle Boyd  
Dwight Cottingham  
William Dowden  
Beurt SerVaas  
Stephen West  
Susan Williams

**Transportation**

Gordon Gilmer, Chairman  
Dwight Cottingham  
Jeffrey Golc  
David McGrath  
John Solenberg  
Diana Strader  
Susan Williams

**CALENDAR OF SESSIONS OF THE  
CITY-COUNTY COUNCIL**

January 07, 1991  
January 22, 1991  
February 04, 1991  
February 25, 1991  
March 25, 1991  
April 08, 1991  
April 22, 1991  
May 20, 1991  
June 03, 1991  
June 17, 1991  
July 01, 1991

July 22, 1991  
August 05, 1991  
August 26, 1991  
September 09, 1991  
September 30, 1991  
October 14, 1991  
October 28, 1991  
November 11, 1991  
November 25, 1991  
December 09, 1991

# CONSOLIDATED CITY DEPARTMENTS

## DEPARTMENT OF ADMINISTRATION

Director ..... Donald R. McPherson

### Finance

City Controller ..... James H. Steele, Jr.

### Office of Equal Opportunity

Chief Officer ..... Robert Ransom

### Legal

Corporation Counsel ..... Kristie L. Hill

City Prosecutor ..... Mark A. Mertz

### Personnel (Human Resources as of August 26, 1991)

Director ..... Carolyn O'Neil

### Purchasing

Purchasing Agent ..... Stephen D. Millspaugh

### Records

Director ..... Fred Gamble

## DEPARTMENT OF METROPOLITAN DEVELOPMENT

Director ..... M. D. Higbee

Deputy Director ..... Eugene W. Lausch

Deputy Director ..... Carl J. Lile

### Division of Development Services

Administrator ..... Jon A. Meeks

Deputy Administrator of Current Planning/Plan Review ..... Michael Graham

Deputy of Inspection Services ..... C. David Lynn

Deputy of Permits and Records ..... Jill L. Kooiman

## Economic and Housing Development

Administrator . . . . . John W. Labaj  
Deputy Administrator . . . . . David M. Witcher  
Deputy Administrator of Housing Services . . . . . Winifred Cunningham

### Division of Housing

Administrator . . . . . Katherine Fox-Tourner  
Deputy of Administration . . . . . James Davie  
Deputy of Materials (Lamond Martin resigned August 15, 1991) . . . . . Aryan Heydari  
Deputy of Technical Services . . . . . David Borland

### Division of Planning

Administrator . . . . . Stuart Reller  
Deputy Administrator . . . . . Clark Kahlo

### Historic Preservation Commission

Administrator . . . . . David Baker

### City Market

Administrator . . . . . James Gable

## DEPARTMENT OF PARKS AND RECREATION

Director . . . . . F. Arthur Strong  
Deputy Director of Operations . . . . . Joseph L. B. Wynns  
Deputy Director of Support Services (Thomas Krudy resigned May 11, 1991) . . . . .  
Administrator of Recreation . . . . . Ralph Taylor  
Administrator of Eagle Creek Park . . . . . Stephen Waltz  
Administrator of Golf . . . . . Reed Pryor

## DEPARTMENT OF PUBLIC WORKS

Director . . . . . William Shassere  
Deputy Director . . . . . Rick Long

### Air Pollution

Administrator . . . . . David R. Jordon  
Assistant Administrator . . . . . Karen McInerny

### Drainage and Flood Control

Administrator (Jeffrey Dailey resigned July 5, 1991) . . . . . Charles Bardonner  
Administrative Engineer . . . . . David E. Keaffaber

## DEPARTMENT OF PUBLIC SAFETY

Director ..... Joseph J. Shelton  
Deputy Director ..... Andrew C. Tinker

### Animal Control

Administrator ..... Matthew Schneider

### Emergency Management

Administrator ..... Norman Lorsung

### Police Department

Chief ..... Paul A. Annee  
Assistant Chief ..... John E. Offutt  
Deputy Chief, Administration ..... Michael D. Fogarty  
Deputy Chief, Investigations ..... Robert Ward  
Deputy Chief, Operations ..... James E. Campbell

### Fire Department

Chief ..... Joseph Kimbrow  
Assistant Chief ..... Keith Smith  
Deputy Chief, Administration ..... Louis Dezelan  
Deputy Chief, Operations ..... David Grider

### Weights and Measures

Administrator ..... Gus Pappas

## DEPARTMENT OF TRANSPORTATION

Director ..... Joseph C. Staehler  
Executive Assistant ..... George H. Lynch  
Administrator of Development ..... Dannie L. Smith  
Administrator of Finance/Administration ..... Michael J. Williams

## MEMBERS OF OFFICIAL BOARDS

### Capital Improvement Board

President ..... James Dora  
Vice President ..... S. Henry Bundles, Jr.  
Member ..... William E. Bindley  
Member ..... David R. Frick  
Member ..... Michael G. Schaefer  
Member ..... John B. Smith  
Member ..... Marybeth Smith

### Election Board

Chairman ..... Tobin McClamroch  
Vice Chairman ..... John Schwartz  
Member ..... Faye I. Mowery

### Board of Greater Indianapolis Progress Committee

Chairman ..... David W. Givens  
Executive Director ..... Carson A. Soule

### Board of Health & Hospital Corporation

President ..... Thomas C. Hasbrook  
Vice Chairman ..... C. Conrad Johnston, Jr.  
Member ..... Henry C. Bock  
Member ..... William R. Brown  
Member ..... Lula Journey  
Member ..... Randall D. Rogers  
Member ..... John M. Ross

### Indianapolis Airport Authority

President ..... John M. Vaughan  
Vice President ..... Gordon St. Angelo  
Member ..... Betty R. Johnson  
Member ..... Lawrence A. O'Connor, Jr.  
Member ..... James L. Tuohy

## DEPARTMENT OF ADMINISTRATION

### License Review Board

Chairman ..... Richard R. Skiles  
Member ..... Kenneth Kobe  
Member ..... Kiki McAlphine-Gaither

## Tax Adjustment Board

Chairman	James H. Steele, Jr.
Vice Chairman	Dwight Cottingham
Member	Mary Berry
Member	David Girton
Member	John Holt
Member	Mitchell Roob, Jr.
Member	Michael Vollmer

## DEPARTMENT OF METROPOLITAN DEVELOPMENT

### Board of Zoning Appeals, Division I

Chairman	Randall W. Jehs
Vice Chairman	Charles Montgomery
Member	Wade D. Rubick
Member	Alan Rutherford
Member	Joanna Walker

### Board of Zoning Appeals, Division II

Chairman	Frank Russell
Vice Chairman	Diane Liptack
Member	Mark Gibson
Member	William Hoffman
Member	Stephen Johnes

### Board of Zoning Appeals, Division III

Chairman	W. James Wood
Vice Chairman	Bryan Pointer
Member	Irene Heffley
Member	Mary Jane Klepek
Member	Lisa Kobe
Member	James Merritt

### Indianapolis Historic Preservation Commission

President	George W. Geib
Vice President	Richard Guernsey
Member	James S. Bradford
Member	John R. Cox
Member	Dallas K. Daniels, Jr.
Member	Lesa Dietrick
Member	Ann E. Scheele
Member	Robert LaRue
Member	Amy MacDonell

## Metropolitan Development Commission

President ..... James A. Wade, Jr.  
Vice President ..... Lehman D. Adams, Jr.  
Member ..... James J. Curtis, Sr.  
Member ..... Donald F. Elliott, Jr.  
Member ..... Lois Horth  
Member ..... Mary Anne Mills  
Member ..... Michael Rodman  
Member ..... Randolph L. Snyder  
Member ..... Lawrence Tindall

## DEPARTMENT OF PARKS AND RECREATION

### Board of Parks and Recreation

Chairman ..... F. Arthur Strong  
Member ..... Lee Burton  
Member ..... Charles E. Kendall  
Member ..... Archie Mabon  
Member ..... Jesse Moore

## DEPARTMENT OF PUBLIC WORKS

### Air Pollution Control Board

Chairman ..... Robert S. Daly  
Member ..... Dwight Boyd  
Member ..... Dennis Gehlhausen  
Member ..... Robert Hendren  
Member ..... William Laque  
Member ..... David Rees  
Member ..... Ingrid Ritchie  
Member ..... Brice Tressler

### Board of Public Works

Chairman ..... William Shassere  
Member ..... Tony Buford  
Member ..... Jack Hall  
Member ..... Arno Haupt  
Member ..... Kenneth Hughes

**DEPARTMENT OF PUBLIC SAFETY**

**Police Merit Board**

Member ..... Edwin French, Jr.  
Member ..... Alan Kimbell  
Member ..... Lerona Mitchell  
Member ..... Merrill Moores  
Member ..... Michael Morken  
Member ..... Larry Wallace

**Fire Merit Board**

Member ..... Mary-Moses Cochran  
Member ..... Jose Antonio Cuevas  
Member ..... Richard Harding  
Member ..... Rudolph Hightower  
Member ..... C. Michael Pitts  
Member ..... Ralph Winkler

**Board of Public Safety**

Chairman ..... Joseph Shelton  
Member ..... William Gardiner  
Member ..... P. E. McAllister  
Member ..... Robert Moorhead  
Member ..... Elliott Nelson

**DEPARTMENT OF TRANSPORTATION**

**Transportation Board**

Chairman ..... Joseph Staehler  
Member ..... Jack Bailey  
Member ..... Howard Howe  
Member ..... Alan McFearin  
Member ..... David Shirley  
Member ..... David Zap

## MARION COUNTY OFFICIALS

County Assessor .....	Bernard J. Gohmann, Jr.
County Auditor .....	John von Arx
County Board of Review .....	Bernard J. Gohmann, Jr.
County Commissioner .....	Bernard J. Gohmann, Jr.
County Commissioner .....	John von Arx
County Commissioner .....	Mary A. Buckler
County Coroner .....	Dennis J. Nicholas, M.D.
County Jail Commander .....	Billy G. Romeril
County Prosecutor .....	Jeffrey Modisett
County Recorder .....	Joan Romeril
County Surveyor .....	Jack A. Irwin, L.S.
County Treasurer .....	Mary A. Buckler
County Sheriff .....	Joseph G. McAtee
County Inheritance Tax Department .....	Faye Santangelo
Central Law Library .....	Terri L. Ross
Cooperative Extension Service .....	Ned Kalb
Information Services Agency (ISA) .....	Clark Johnson
Marion County Healthcare Center (Nicholas Brunzman resigned August 31, 1991)	Kenneth Adkins
Center Township Assessor .....	James P. Maley, Jr.
Decatur Township Assessor .....	Charles L. Coleman
Franklin Township Assessor .....	Clara L. Druen
Lawrence Township Assessor .....	Jack Graves
Perry Township Assessor .....	Mary K. Gillum
Pike Township Assessor .....	Marilyn M. Smith
Warren Township Assessor .....	Allen L. Durnil
Washington Township Assessor .....	Richard L. Cunningham
Wayne Township Assessor .....	Charles R. Spears
Clerk of the Circuit Court .....	Faye I. Mowery
Circuit Court .....	John M. Ryan
Criminal Court 1 .....	Paula E. Lopossa
Criminal Court 2 .....	Webster L. Brewer
Criminal Court 3 .....	John R. Barney, Jr.
Criminal Court 4 .....	Patricia J. Gifford
Criminal Court 5 .....	Gary L. Miller
Juvenile Court .....	James W. Payne
Presiding Judge, Municipal Court .....	Evan Goodman
Probate Court .....	Charles J. Deiter
Superior Court 1 .....	Anthony J. Metz III
Superior Court 2 .....	Kenneth H. Johnson
Superior Court 3 .....	Patrick L. McCarty
Superior Court 4 .....	Cynthia J. Ayers
Superior Court 5 .....	James S. Kirsch
Superior Court 6 .....	John F. Hanley
Superior Court 7 .....	Gerald S. Zore
Criminal Court Probation .....	Stephen Wills

## History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The Town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was reincorporated and placed in the hands of its first Town Council composed of a president and six members.

The Common Council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of the 1891 for the City of Indianapolis, a somewhat different form of government was established. While the Council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Public Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the Council through committees subject, however, in some cases to approval of the Council in all matters of expenditure of money and appropriation of funds by the Council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 Ward Councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the Council called the Board of Aldermen, composed of ten Aldermen representing five Aldermen districts, two being elected from each district.

Under the 1891 act, the Board of Aldermen was abolished and Common Council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of Council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of Mayor and Councilmen to four years and prohibited re-election.

In 1909 a novel Councilmanic law for Indianapolis alone was passed by the legislature. That law limited the number of Councilmen to nine. The law provided for the nomination by each party of six candidates, one from each of six Councilmanic Districts. In the election all of the voters of the City could vote for any nine candidates and the nine receiving the highest number of votes were elected. This law insured a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit Councilmen to succeed themselves.

## **History of the City-County Council of the City of Indianapolis**

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the City and County into one governmental unit. The act further provided for the creation of an interim City-County Council which served as the legislative body for the City and County until the new twenty-nine member Council was elected in November, 1971, and took office in January of 1972.

The Council is composed of twenty-five members elected from single member districts and four members elected to at-large by voters of the entire county.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replaced the more than sixty which were in existence previously.

# EXECUTIVE HEADS OF THE CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

## PRESIDENTS OF BOARDS OF TRUSTEES

Henderson, Samuel	October 12, 1832 to September 30, 1833
Edgar, James (resigned as Trustee)	September 30 to December 9, 1833
Blythe, Benjamin I.	March 7, 1834 to February 14, 1835
Morrison, Alexander F.	February 14 to October 2, 1835
Palmer, Nathan B.	October 2, 1835 to April 13, 1836
Lockerbie, George	April 13, 1836 to April 4, 1837
Soule, Joshua	April 3, 1837 to April 2, 1838

## PRESIDENTS OF TOWN COUNCIL

Morrison, James	1838 to 1839
Palmer, Nathan B.	1839 to 1840
Coburn, Henry P.	1840 to 1841
Sullivan, William (resigned November 12, 1841)	1841
Culley, David V.	1841 to 1844; 1850 to 1853
Wilson, Lazarus B.	1844 to 1845
Levy, Joseph A.	1845 to 1847
Rooker, Samuel S. (resigned November 1, 1847)	1847
Cady, Charles W.	1847 to 1848

## MAYORS

Henderson, Samuel	1847 to 1849
Newcomb, Horatio C. (resigned November 7, 1851)	1849 to 1851
Scudder, Caleb	1851 to 1854
McCready, James	1854 to 1856
West, Henry F. (died November 8, 1856)	1856
Coulon, Charles (to fill vacancy until November 22, 1856)	1856
Wallace, William John (resigned May 3, 1858)	1856 to 1858
Maxwell, Samuel D.	1858 to 1863
Caven, John	1863 to 1867; 1875 to 1881
Macauley, Daniel	1867 to 1873
Mitchell, James L.	1873 to 1875
Grubbs, Daniel W.	1881 to 1884
McMaster, John L.	1884 to 1886
Denny, Caleb S.	1886 to 1890
Sullivan, Thomas L.	January 1, 1890 to October 12, 1893
Denny, Caleb S.	October 12, 1893 to 1895
Taggart, Thomas	October 10, 1895 to 1901
Bookwalter, Charles A.	October 10, 1901 to 1903
Holtzman, John W.	October 15, 1903 to 1905

Bookwalter, Charles A. . . . .	1905 to 1909
Shank, Samuel Lewis (resigned November 28, 1913) . . . . .	1910 to 1913
Wallace, Harry R. . . . .	1913
Bell, Joseph E. . . . .	1914 to 1917
Jewett, Charles W. . . . .	1918 to 1921
Shank, Samuel Lewis . . . . .	1922 to 1925
Duvall, John L. (disqualified September 22, 1927) . . . . .	1926 to 1927
Slack, L. Ert . . . . .	1927 to 1929
Sullivan, Reginald H. . . . .	1930 to 1934
Kern, John W. (resigned September 2, 1937) . . . . .	1935 to 1937
Boetcher, Walter C. . . . .	1937 to 1938
Sullivan Reginald H. . . . .	1939 to 1942
Tyndall, Robert H. (died July 9, 1947) . . . . .	1943 to 1947
Denny, George L . . . . .	1947
Feeney, Al G. (died November 12, 1950) . . . . .	1948 to 1950
Bayt, Phillip L. (resigned November 24, 1951) . . . . .	1950 to 1951
Emhardt, Christian J. . . . .	1951
Clark, Alex M. . . . .	1952 to 1956
Bayt, Phillip L. (resigned December 31, 1958) . . . . .	1956 to 1958
Boswell, Charles H. (resigned August 6, 1962) . . . . .	1959 to 1962
Losche, Albert H. . . . .	1962 to 1963
Barton, John J. . . . .	1964 to 1968
Lugar, Richard G. . . . .	1968 to 1975
Hudnut, William H. III . . . . .	1976 to 1991

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