JOURNAL OF PROCEEDINGS

OF THE

City-County Council

OF

INDIANAPOLIS - MARION COUNTY

State of Indiana

FROM

JANUARY 1, 1974 to DECEMBER 31, 1974



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CITY-COUNTY OFFICIALS AND EXECUTIVE PERSONNEL

As of December 31, 1974

OFFICE OF MAYOR

Mayor	Richard Lugar
Deputy Mayor	Michael Carroll
Deputy Mayor	
Secretary to the Mayor	Patricia Midgely
Administrative Asst. to the Mayor	Richard White

CITY-COUNTY COUNCIL OFFICERS

President	Thomas Hasbrook
Vice-President	Beurt SerVaas
Majority Leader	Beurt SerVaas
Minority Leader	Rozelle Boyd
City Clerk	Jean Wyttenbach
Deputy Clerk	Beverly Rippy
General Counsel	Robert Elrod
Research Director	Michael McDaniel

CITY-COUNTY COUNCIL MEMBERS

First District	Gordon Gilmer
Second District	Beurt SerVaas
Third District	William Schneider
Fourth District	William Dowden
*Fifth District	Donald Caplinger
(Mr. Harold Egenes served as councilman in Dis meeting of January 7, 1974.)	
*Sixth District	Stephen West
*Seventh District	
*Eighth District	Jack Patterson
*Ninth District	Henri Gibson
*Tenth District	. Atricia Mae (Noel) Chandler
*Eleventh District	Rozelle Boyd
*Twelfth District	Donald R. McPherson
Thirteenth District	Richard Clark
*Fourteenth District	
(On December 16, 1974, Mr. Allen Durnil was el	
vacancy created by the resignation of Mrs. Beve	erley Miller in
Councilmanic District 14.)	

*Fifteenth District	A. Clark Elmore	
*Sixteenth District	Harold Hawkins	
*Seventeenth District	Lawrence Broderick	
Eighteenth District	Dwight Cottingham	
Nineteenth District	Kenneth Giffin	
*Twentieth District	Joe Gorham	
*Twenty-first District	Henry Bayt	
*Twenty-second District	Edgar Campbell	
*Twenty-third District	Paul Cantwell	
Twenty-fourth District	Donald Griffith	
Twenty-fifth District	William Byrum	
(On December 16, 1974, Mr. Donald Miller was elected to fill the vacancy created by the resignation of William Byrum in Councilmanic District 25.)		
*At Large	Alan Kimbell	
*At Large		
*At Large	Roger Brown	
*At Large	John Ruckelshaus	

*Member of Police Special Service District Council and Member of Fire Special Service District Council

CONSOLIDATED CITY DEPARTMENTS

DEPARTMENT OF ADMINISTRATION

Director	Fred Armstrong		
Deputy Director			
Finance			
City Controller	Alfred Green		
Purchasing			
Purchasing Agent	Edwin Schafer		
Legal			
Corporation Counsel	Gary Landau		
Corporation Counsel City Prosecutor	Edgar Lamb		
Personnel			
Director	Phyllis Cockran		
Human Rights Commission			
Director	Nancy Shaw		
Records			
Director	Willard Heiss		

DEPARTMENT OF METROPOLITAN DEVELOPMENT

Director	 	 I	Iarold Egenes
Deputy Director	 	 E	lugene Lausch

Planning and Zoning

Administrator	F. Ross Vogelgesang
Reproduction	Phil Pettit
Planning & Zoning	Earle H. Franke
Special Projects	Charles S. Scheck
Current Planning	Joretta White
Development Programming	Donald L. Spaid
Areawide Planning	Wayne C. Depew
Urban Design	Harold W. Rominger

Housing

Administrator	Carl S. Beck
Assistant for Management & Security	John W. Mullin
Assistant for Finance	Jean Dunmead

Urban Renewal

Administrator	Archie Kuoppala
Deputy Administrator	Charles Maxwell

Buildings

Administrator	Ted Kaptain
Administrative Assistant	lary Hinkley
Operations ChiefRa	y Hendricks

Code Enforcement

Administrator	 James Crawford
Assistant Administrator .	 Jon Meeks

DEPARTMENT OF PUBLIC WORKS

Director	William I. Spencer
Deputy Director of Operations	William Lewis
Deputy Director of Administration	Richard Wetter
City Market	
Market Master	Frank Murray
Air Pollution	
Administrator	Lewis F. Scott
Flood Control	
Head Engineer	Edwin E Board

DEPARTMENT OF PUBLIC SAFETY

DirectorDr.	Murrill M.	Lowry
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Fire Department

Chief	Donald Lamb
Deputy Chief	William Patterson
Deputy Chief	Robert Chaplin
Deputy Chief	
Executive Secretary	Lawrence Zook
Director of Fire Prevention	James Mitchell
Director of Personnel & Public Relations	Donald Bollinger

Police Department

Chief	Kenneth B. Hale
Asst. Chief	William Pond
Deputy Chief, Operations	David Elmore
Deputy Chief, Administrative Division	James Dabner
Deputy Chief, Investigations	Larry Turner
Deputy Chief, Service Division	Frank Campbell

Animal Shelter

Administrator		Harold Lyell
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Weights and Measurers

Administrator	Frank Bru	ugh
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Civil Defense

Administrator	·	hn Trimble
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DEPARTMENT OF TRANSPORTATION

DirectorFred L. Madorin
Deputy Director
Chief Street EngineerBill Jones
Chief Traffic EngineerJames H. Cox
Chief, Street Maintenance
Chief, Parking MeterJoseph Williams

DEPARTMENT OF PARKS AND RECREATION

Director	Sue Anne Gilroy
Deputy Director	C. M. Girtch
Supt. of Parks	John Cook
Business Manager	Richard Payne
Supt. of Golf	Michael Gony
Supt. of Recreation	Art Strong
Supt. of Outdoor Recreation	Phil Rea

MEMBERS OF OFFICIAL BOARDS

INDIANAPOLIS AIRPORT AUTHORITY

PresidentArthur F. H	learn
Vice President	aefer
Secretary	osson
MemberRobert Da	wson

HUMAN RIGHTS COMMISSION

MemberJerome Forestal
Member
Member
Member
Member
MemberRoosevelt Jones
Member
MemberRuby Snyder
MemberJohn Wood
Member
MemberJerry Harkness
MemberMichael Shumate
MemberVernetta Stout
Member
MemberRobert Raby
Member
MemberRussell C. Hagerman
Member
MemberLarna Spearman
Member

DEPARTMENT OF METROPOLITAN DEVELOPMENT

Metropolitan Development Commission

PresidentJames Bidwell		
Vice PresidentDr. Ralph Hanley		
Secretary		
Member		
Board of Zoning Appeals, Division I		
Chairman		
Member		
MemberPatricia Miller		
Member Liebert Mossler		
Member		
Board of Zoning Appeals, Division II		
Chairman		
Member		
Member		
MemberJames Clark		
Member L. W. Voelker		
Board of Zoning Appeals, Division III		
Chairman		
MemberJohn White		
MemberElton Thompson		
Member		
MemberJames Cummings, Jr.		
Board of Housing Commissioners		
Member		

DEPARTMENT OF PARKS AND RECREATION

Board of Parks & Recreation

Member	Oren Miller
Member	William Brockman
Member	Dewey Hoss
Member	.Bobbie Beckwith

DEPARTMENT OF PUBLIC SAFETY

Board of Public Safety

President Member Member Member Member	
Member	
Fire Merit Board	
Member	. George O. Comfort, Ph.D.
Member	Ronald L. Gray
Member	Francis Preston
Member	Gene A. White, M.D.
Member	Nancy Foley
Police Merit Board	
Member	
Member	John Lauter
Member	Fred Wilson
Member	Francis W. Price, M.D.

DEPARTMENT OF PUBLIC WORKS

Board of Public Works

Member	Wendell D. Vandivier
Member	
Member	Keith C. Smith
Member	Robert D. Stegner

DEPARTMENT OF TRANSPORTATION

Board of Transportation

Chairman	Fred Madorin
Member	Stanley Cederquist
Member	
Member	Carlton E. Curry
Member	

Air Pollution Control Board

ChairmanDr. Emmett Lamb
Vice ChairmanDavid F. Rees
Member
Member
Member Leo Lototzky
Member
MemberRichard Weldele
Member
Member

Marion County Tax Adjustment Board

Member						•						•	• •		•	•					. F	re	d	Aı	rm	stı	101	ng
Member								 		•			 	•						. 1	Ke	nı	le	th	N.	G	iff	in
Member																•			•		(01	٠tŀ	10	L.	Se	al	es
Member																								Jol	nn	Ki	itl	ey
Member		 									 			•							Lo	u	is	Α.	W	/ei	laı	nd
Member																					. R	ic	ha	rd	F	. E	[a]	hn
Member																						. (Ca	rl	J.	M	ey	er

License Review Board

ChairmanJ. C. Kin	caid
Member	Jr.
Member	nith

Capital Improvements Board

Member	James E. Dora
Member	Pershing MacAllister
Member	Thomas Moynahan
Member	Francis W. Polen
Member	
Member	Ken M. Hickman
Member	Robert H. McKinney

Marion County Election Board

Member	•	hard Milan
Member	Joł	in O. Moss

Indianapolis Historic Preservation Commission

Member			•	•			• •						 					•				•				J	ar	ne	es	R	08	ţе	rs
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Member		 							•	•											 				•		.1	Li	nt	:01	n	C	эx

Board of Health and Hospital Corporation

Member	Dr. Brooks Fortune
Member	Jean C. SerVaas
Member	
Member	Dr. James G. Cortese
Member	Andrew E. Foster

Board of Greater Indianapolis Progress Committee

PresidentDr. Gene	e E. Sease
Executive DirectorJohn	L. Krauss

County Officials

Cooperative Extension Service	
County Auditor	
Central Data Processing	Jack Kelliher
County Board of Review	William Mercuri
County Commissioners	
•	Edward G. Hoffmann, Jr.
	William Mercuri
County Coroner	Dennis J. Nicholas, M.D.
County Assessor	
County Sheriff	
Prosecutor	
County Recorder	
Voters Registration	
	William Schreiber
County Home	Henry Bahner
County Jail	
County Surveyor	
County Treasurer	
Center Twp. Assessor	
Decatur Twp. Assessor	
Franklin Twp. Assessor	
Lawrence Twp. Assessor	
Perry Twp. Assessor	
Pike Twp. Assessor	
Warren Twp. Assessor	
Washington Twp. Assessor	
Wayne Twp. Assessor	
Clerk of Circuit Court	
Circuit Court	
Superior Court #1	Charles C. Daugherty
Superior Court #2	
Superior Court #3	Glen W. Funk
Superior Court #4	
Superior Court #5	Addison M. Dowling
Superior Court #6	Rufus C. Kuykendall
Superior Court #7	Charles W. Applegate
Criminal Court #1	John T. Davis
Criminal Court #2	Saul Rabb
Criminal Court #3	
Criminal Court #4	
Juvenile Court	
Probate Court.	
Criminal Court Probation	
Presiding Judge, Municipal Court.	

Central Law Library	Virginia Wilkes
County Election Board	Richard Milan
County Inheritance Tax Dept.	Edna J. Dunn
County Juvenile Center	Virgil Brand
Dept. of Public Welfare	izabeth Samkowski

City-County Council Standing Committees of 1974

- 1. ADMINISTRATION-*Joe T. Gorham, Jack Patterson, William A. Dowden, George Tintera, Henri Gibson, and Richard Clark
- 2. ECONOMIC DEVELOPMENT-*Stephen R. West, Richard Clark, William A. Dowden, A. Clark Elmore, Roger Brown, Rozelle Boyd, and Edgar Campbell
- 3. MUNICIPAL CORPORATIONS-*Jack Patterson, Thomas C. Hasbrook, John C. Ruckelshaus, Stephen R. West, and Henry Bayt
- COMMUNITY AFFAIRS-*Donald N. Griffith, John C. Ruckelshaus, Dwight L. Cottingham, A. Clark Elmore, Beverly Miller, Artricia Noel, Paul F. Cantwell, Beurt SerVaas
- 5. COUNTY AND TOWNSHIPS *Dwight Cottingham, Donald McPherson, William G. Schneider, Harold Hawkins, Don Caplinger
- PUBLIC SAFETY-*Alan R. Kimbell, Roger Brown, Donald N. Griffith, Beverly Miller, Edgar T. Campbell, and George Tintera
- 7. PUBLIC WORKS-*Donald McPherson, Richard Clark, John C. Ruckelshaus, William G. Schneider, Paul F. Cantwell
- 8. TRANSPORTATION-*William Byrum, A. Clark Elmore, Kenneth N. Giffin, Joe T. Gorham, Henry Bayt
- 9. METROPOLITAN DEVELOPMENT-*Kenneth N. Giffin, William K. Byrum, Gordon Gilmer, Lawrence Broderick, Artricia Noel, Don Caplinger
- PARKS AND RECREATION-*Gordon Gilmer, William A. Dowden, Beverly Miller, Harold Hawkins, Don Caplinger, Roger Brown, Henri Gibson

*Chairman

Calendar of Sessions of the City-County Council 1974

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1.	January 7, 1974, 7:00 p.m	3
2.	January 21, 1974, 7:00 p.m	33
3.	January 21, 1974, 6:45 p.m Special	
4.	February 4, 1974, 7:00 p.m Regular	61
5.	February 19, 1974, 7:00 p.m	81
6.	March 4, 1974, 7:00 p.m	
7.	March 25, 1974, 7:00 p.mSpecial	
8.	April 8, 1974, 7:00 p.m Special	
9.	April 22, 1974, 7:00 p.mSpecial	
10.	May 6, 1974, 5:00 p.m Regular	
11.	May 20, 1974, 7:00 p.m Regular	
12.	June 3, 1974, 7:00 p.m	
13.	June 17, 1974, 7:15 p.m Regular	
14.	July 15, 1974, 7:00 p.m Regular	
15.	July 29, 1974, 7:00 p.m Special	409
16.	August 5, 1974, 7:00 p.m	
17.	August 19, 1974, 7:00 p.m	457
18.	September 9, 1974, 7:00 p.m Special	
19.	September 23, 1974, 7:00 p.m	601
20.	October 7, 1974, 7:00 p.m	
21.	October 21, 1974, 7:10 p.m	
22.	November 4, 1974, 5:00 p.m	
23.	November 18, 1974, 7:20 p.m	
24.	December 2, 1974, 7:28 p.m	
25.	December 16, 1974, 7:20 p.m	

Calendar of Sessions of the Police Special Service District Council 1974

			age
1.	January 7, 1974, 6:30 p.m Robinson Robins	egular	 3
2.	January 21, 1974, 6:30 p.mS	pecial	 9
	May 6, 1974, 5:50 p.m.		
	May 20, 1974, 6:45 p.m.		

			Р	age
5.	June 3, 1974, 6:30 p.m	Regular		29
6.	June 17, 1974, 6:45 p.m.	Special		41
7.	August 5, 1974, 6:55 p.m.	Regular		45
8.	September 9, 1974, 6:45 p.m.	Special		49
9.	November 18, 1974, 7:20 p.m.	Special		57
10.	December 2, 1974, 6:45 p.m	Regular		61
11.	December 16, 1974, 7:12 p.m.	Special		65

Calendar of Sessions of the Fire Special Service District Council 1974

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1.	January 7, 1974, 7:31 p.m.	Regular	 3
2.	May 20, 1974, 7:05 p.m.	. Special	 9
3.	June 3, 1974, 6:45 p.m.	Regular	 13
4.	August 5, 1974, 6:45 p.m.	Regular	 . 21
5.	September 9, 1974, 6:30 p.m.	. Special	 25
6.	October 7, 1974, 6:45 p.m.	. Special	 33
7.	October 21, 1974, 6:55 p.m.	. Special	 . 37
	December 2, 1974, 7:20 p.m.		
9.	December 16, 1974, 7:12 p.m.	. Special	 45

History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was re-incorporated and placed in the hands of its first town council composed of a president and six members.

The common council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the city of Indianapolis, a somewhat different form of government was established. While the council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Public Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the council through committees subject, however, in some cases to approval of the council in all matters of expenditure of money and appropriation of funds by the council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 ward councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the council called the Board of Aldermen, composed of ten Aldermen, representing five Aldermen districts, two being elected from each district.

Under the 1891 act the Board of Aldermen was abolished and a common council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of Mayor and councilmen to four years and prohibited re-election.

In 1909 a novel councilmanic law for Indianapolis alone was passed by the legislature. This law limits the number of councilmen to nine. The law provides for the nomination by each party of six candidates, one from each of six councilmanic districts. In the election all of the voters of the city may vote for any nine candidates and the nine receiving the highest number of votes are elected. This law insures a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit councilmen to succeed themselves.

History of the City-County Council of the City of Indianapolis

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the City and County into one governmental unit. The act further provided for the creation of an interim City-County Council which served as the legislative body for the City and County until the new Council was selected in November, 1971, and took office in January of 1972.

The act provided for the division of the County into twenty-five single member councilmanic districts, each district electing one resident from that district. In addition, there were four at-large councilmen, elected by voters of the entire county.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replace the more than sixty which were in existence perviously.

EXECUTIVE HEADS OF CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

PRESIDENTS OF BOARDS OF TRUSTEES

Henderson, Samuel	October 12, 1832 to September 30, 1833
Edgar, James (Resigned as	Trustee)Sept. 30 to December 9, 1833
Blythe, Benjamin I	March 7, 1834 to February 14, 1835
Morrison, Alexander F	February 14 to October 2, 1835
Palmer, Nathan B	October 2, 1835 to April 13, 1836
Lockerbie, George	April 13, 1836 to April 4, 1837
Soule, Joshua	April 3, 1837 to April 2, 1838

PRESIDENTS OF TOWN COUNCIL

Morrison, James	.1838	to	1839
Palmer, Nathan B.	.1839	to	1840
Coburn, Henry P	.1840	to	1841
Sullivan, William (Resigned November 12, 1841)			1841
Culley, David V	1850	to	1853
Wilson, Lazarus B.	1844	to	1845
Levy, Joseph A.	1845	to	1847
Rooker, Samuel S. (Resigned November 1, 1847)			1847
Cady, Charles W.	1847	to	1848

MAYORS

Henderson, Samuel	.1847 to	1849
Newcomb, Horatio C. (Resigned November 7, 1851)	.1849 to	1851
Scudder, Caleb	.1851 to	1854
McCready, James	.1854 to	1856
West, Henry F. (Died November 8, 1856)		.1856
Coulon, Charles (To fill vacancy until November 22, 1856).		.1856
Wallace, William John (Resigned May 3, 1858)	.1856 to	1858
Maxwell, Samuel D.		

Caven. John	o 1881
Macauley, Daniel	o 1873
Mitchell, James L	
Grubbs, Daniel W	
McMaster, John L	o 1886
Denny, Caleb S	
Sullivan, Thomas LFrom January 1, 1890 to Oct. 12	, 1893
Denny, Caleb SFrom October 12, 1893 to	
Taggart, ThomasFrom October 10, 1895 to	o 1901
Bookwalter, Charles A From October 10, 1901 to	o 1903
Holtzman, John WFrom October 15, 1903 to	
Bookwalter, Charles A1905 to	o 1909
Shank, Samuel Lewis (Resigned November 28, 1913)1910 to	5 1913
Wallace, Harry R	1913
Bell, Joseph E1914 to	
Jewett, Charles W1918 to	o 1921
Shank, Samuel Lewis	
Duvall, John L. (Disqualified September 22, 1927)1926 to	o 1927
Slack, L. Ert	
Sullivan, Reginald H1930 to	o 1934
Kern, John W. (Resigned September 2, 1937)1935 to	
Boetcher, Walter C	
Sullivan, Reginald H	
Tyndall, Robert H. (Died July 9, 1947)1943 to	
Denny, George L	
Feeney, Al G. (Died November 12, 1950)	
Bayt, Phillip L. (Resigned effective November 24, 1951)1950 to	
Emhardt, Christian J. (November 24, 1951)	
Clark, Alex M	
Bayt, Phillip L. (Resigned Dec. 31, 1958)1956 to	
Boswell, Charles H. (Resigned August 6, 1962)	
Losche, Albert H) 1963
Barton, John J 1964 to	o 1968
Lugar, Richard G	o 1975