JOURNAL OF PROCEEDINGS

OF THE

City-County Council

OF

INDIANAPOLIS-MARION COUNTY

State of Indiana

FROM

January 1, 1996 to December 31, 1996

Printed and Published Under the Authority of the City-County Council of Indianapolis-Marion County



CITY-COUNTY OFFICIALS AND EXECUTIVE PERSONNEL

As of December 31, 1996

| Mayor | Stephen Goldsmith |
|---|-------------------------------------|
| CITY-COUNTY COUNCIL O | OFFICERS |
| President Vice President/Majority Leader Minority Leader Clerk of the Council | W. Tobin McClamroch Rozelle Boyd |
| | |
| CITY-COUNTY COUNCIL M | IEMBERS |
| First District | |
| Second District | |
| Fourth District | |
| Fifth District | |
| Sixth District | |
| Seventh District | |
| Eighth District | |
| Ninth District | |
| Tenth District | • |
| Eleventh District | |
| Twelfth District | |
| Thirteenth District | • |
| Fourteenth District | |
| Fifteenth District | • |
| Sixteenth District | |
| Seventeenth District | |
| Eighteenth District | Phillip Hinkle |
| Nineteenth District | * |
| Twentieth District | Robert Massie |
| Twenty-first District | Frank T. Short |
| Twenty-second District | Susan Williams |
| Twenty-third District | David Smith |
| Twenty-fourth District | Beulah A. Coughenour |
| Twenty-fifth District | Philip Borst |
| At Large | |
| At Large | |
| At Large | W. Tobin McClamroch |
| • · • | 36 3 36 |

COMMITTEES OF THE CITY-COUNTY COUNCIL

Committee on Committees

Beurt SerVaas, Chairman Rozelle Boyd W. Tobin McClamroch

Administration and Finance

William Schneider, Chairman Elwood Black Curt Coonrod Robert Massie Randy Shambaugh Frank Short Steve Talley Jody Tilford

Capital Asset Management

Gordon Gilmer, Chairman James Bradford Maggie Brents Phillip Hinkle Mary Moriarty Adams Cory O'Dell Jody Tilford

Community Affairs

Susan Williams

Ron Franklin, Chairman Elwood Black James Bradford Maggie Brents Beulah Coughenour Monroe Gray, Jr. Jody Tilford

Economic Development

Philip Borst, Chairman Bob Cockrum Curt Coonrod Ron Franklin Jeff Golc Robert Massie Paul Jones Steve Talley Susan Williams

Metropolitan Development

Phillip Hinkle, Chairman Rozelle Boyd Maggie Brents Beulah Coughenour Gordon Gilmer Marilyn Moores David Smith Susan Williams

Municipal Corporations

Cory O'Dell, Chairman Elwood Black Bob Cockrum Carlton Curry Jeff Golc Randy Shambaugh Frank Short

Parks and Recreation

Randy Shambaugh, Chairman Bob Cockrum Jeff Golc Monroe Gray, Jr. Paul Jones Robert Massie Cory O'Dell

Public Safety & Criminal Justice

William Dowden, Chairman Philip Borst Carlton Curry Ron Franklin Mary Moriarty Adams William Schneider David Smith Steve Talley

Public Works

Beulah Coughenour, Chairman Rozelle Boyd Curt Coonrod Gordon Gilmer Monroe Gray, Jr. Phillip Hinkle Paul Jones Marilyn Moores Mary Moriarty Adams

Rules and Public Policy

Carlton Curry, Chairman Philip Borst Rozelle Boyd William Dowden W. Tobin McClamroch Beurt SerVaas Frank Short

Regulatory Research & Review

David Smith, Chairman James Bradford Marilyn Moores William Schneider Frank Short Steve Talley

CALENDAR OF SESSIONS OF THE CITY-COUNTY COUNCIL

| January 08, 1996 | May 20, 1996 | September 30, 1996 |
|-------------------|--------------------|--------------------|
| January 22, 1996 | June 10, 1996 | October 14, 1996 |
| February 12, 1996 | June 24, 1996 | October 28, 1996 |
| February 26, 1996 | July 22, 1996 | November 11, 1996 |
| March 18, 1996 | August 05, 1996 | November 25, 1996 |
| April 8, 1996 | August 19, 1996 | December 16, 1996 |
| April 29 1996 | September 09, 1996 | |

CITY OFFICIALS

| Deputy Mayor Deputy Mayor | Charles Stitt |
|--|-------------------|
| | |
| Office of Controller | |
| Purchasing Division | Andrea Knox Gregg |
| Office of Corporation Counsel | Sue Beesley |
| Office of Youth and Family Services | Julia Davis |
| Cable Communications Agency | Ken Montgomery |
| Internal Audit | |
| Department of Administration | Michael Yoder |
| Department of Metropolitan Development | Moira Carlstedt |
| Department of Parks and Recreation | |
| Department of Public Works | Greg Henneke |
| Department of Public Safety | Michael E. Beaver |
| Department of Capital Asset Management | Greg Henneke |

MARION COUNTY OFFICIALS

| Clerk of the Circuit Court | Sarah Taylor |
|--|-------------------------|
| Community Corrections | Julie von Arx |
| Cooperative Extension Service | Ned Kalb |
| Court Administrator Agency | Judy Deputy |
| County Assessor | Bernard J. Gohmann, Jr. |
| County Auditor | John von Arx |
| County Commissioner | Bernard J. Gohmann, Jr. |
| County Commissioner | John von Arx |
| County Commissioner | |
| County Coroner | Karl Manders, M.D. |
| County Election Board | Sarah Taylor |
| County Prosecutor | Scott Newman |
| County Recorder | |
| County Surveyor | Jack A. Irwin |
| County Treasurer | Mary A. Buckler |
| County Sheriff | Jack Cottey |
| Forensic Services Agency | |
| Information Services Agency | Kim Didier |
| Marion County Children's Guardian Home | |
| Marion County Healthcare Center | Kenneth Adkins |
| Marion County Justice Agency | Michael Beaver |
| Marion County Public Defender Agency | David Cook |
| Voters Registration | Janet E. Richhart |

TOWNSHIP ASSESSORS

| Center Township Assessor | James P. Maley, Jr. |
|------------------------------------|----------------------|
| Decatur Township Assessor | |
| Franklin Township Assessor | |
| Lawrence Township Assessor | |
| Perry Township Assessor | |
| Pike Township Assessor | |
| Warren Township Assessor | |
| Washington Township Assessor | |
| Wayne Township Assessor | |
| • | • |
| COURTS | |
| COCKIS | |
| Marion County Circuit Court | John M. Ryan |
| Marion County Drug Court | |
| Superior Court, Criminal, 1 | Paula E. Lopossa |
| Superior Court, Criminal, 2 | |
| Superior Court, Criminal, 3 | John R. Barney, Jr. |
| Superior Court, Criminal, 4 | Patricia J. Gifford |
| Superior Court, Criminal, 5 | Gary L. Miller |
| Superior Court, Criminal, 6 | Jane Magnus-Stinson |
| Superior Court, Criminal, 7 | William Mercuri |
| Superior Court, Criminal, 8 | |
| Superior Court, Criminal, 9 | Charles Wiles |
| Superior Court, Criminal, 10 | Richard Sallee |
| Superior Court, Criminal, 13 | Susan Macey-Thompson |
| Superior Court, Criminal, 14 | Wendell Mayer |
| Superior Court, Criminal, 15 | |
| Superior Court, Criminal, 16 | Ruth Reichard |
| Superior Court, Criminal, 17 | Evan Goodman |
| Superior Court, Criminal, 18 | John Downer |
| Superior Court, Criminal, 19 | Taylor Baker |
| Superior Court, Criminal Probation | George Walker |
| Superior Court, Juvenile Division | |
| Superior Court, Probate Division | Charles J. Deiter |
| Superior Court, Civil, 1 | |
| Superior Court, Civil, 2 | Kenneth H. Johnson |
| Superior Court, Civil, 3 | |
| Superior Court, Civil, 4 | Cynthia J. Ayers |
| Superior Court, Civil, 5 | |
| Superior Court, Civil, 6 | John F. Hanley |
| Superior Court, Civil, 7 | Gerald S. Zore |

MEMBERS OF OFFICIAL BOARDS

City-County Administrative Board

Michael Yoder, Chairman John von Arx

James H. Steele Ruby Miller

Ray Battey

License Review Board

Bradley Skolnik, Chairman Cindy Beeman

Kris Butler

Tori Flemings

Metropolitan Development Commission

Walter Niemczura, President

Lance Bundles

Steve Schaefer

James J. Curtis, Sr.

Jack Hall

Lillian Charleston

Robert Smith

Mel Seitz

Randolph L. Snyder

Board of Zoning Appeals, Division I

Alan Retherford, Chairman

Carol Joseph

Richard Davis

Nancy Dison

Joanna Walker

Board of Zoning Appeals, Division II

Diane Liptack, Chairman

Joseph Rink

Phil Schaefer

Isaac Randolph

Lora McCormick

Board of Zoning Appeals, Division III

W. James Wood, Chairman

Robert Lugar

Mary Jane Klepek

Timothy Sexton

Robert Stewart

Indianapolis Historic Preservation Commission

George W. Geib, President

William A. Browne

John R. Cox

Julie A. Davis

Lori Efroymson

Amy McDonnell

Wayne Patrick

Anne E. Scheele

Josephine Weathers-Rogers

Air Pollution Control Board

Robert S. Daly, Chairman

Scott R. Brown

Bernard O. Paul

William W. Brown

David W. Hoppock

R. Bruce Wallace

Blake R. Jeffery

India I. Crandall

Jodie L. Crandell

Mary K. Reeder

Board of Public Works

Greg Henneke, Chairman

Tony Buford

Larry Tunget

Sheila C. Hoffman

Kenneth W. Hughes

Police Merit Board

Alan R. Kimbell, Chairman

John Hammond

George Stergiopoulos

Michael E. Morken

Violet Gwin

Jeff Oberlies

Fire Merit Board

Patricia L. Chastain, President

Ralph Winkler

Sarah Drye

Jose Antonio Cuevas

C. Michael Pitts

Martin J. Yohler

Board of Public Safety

Michael Beaver, President

Elliott Nelson

Rudolph Hightower

Lisa K. Decker

Richard A. Dickenson

Board of Parks and Recreation

Raymond Wallace, Chairman

Charles E. Kendall

Diana Wilson Hall

R. Anthony Prather

Sally Lanham

Capital Asset Management Board

Greg Henneke, Chairman

Howard Howe

Arno W. Haupt

Charles S. Eberhardt, II

Moira Carlstedt

History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was reincorporated and placed in the hands of its first town council composed of a president and six members.

The Common Council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the city of Indianapolis, a somewhat different form of government was established. While the council continued to exercise broad control over the city's affairs, various executive departments of the city were provided such as Public Works, Public Safety, Public Parks and Public Health, and were conducted by boards appointed by the mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the council through committees subject, however, in some cases to approval of the council in all matters of expenditure of money and appropriation of funds by the council.

For some time prior to 1891 the city of Indianapolis was divided into 25 wards represented by 25 ward councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the council called the Board of Aldermen, composed of ten aldermen representing five aldermanic districts, two being elected from each district.

Under the 1891 act, the Board of Aldermen was abolished and a common council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of mayor and councilman to four years and prohibited re-election.

In 1909 a novel councilmanic law for Indianapolis alone was passed by the legislature. That law limited the number of councilmen to nine. The law provided for the nomination of six candidates by each party, one from each of six councilmanic districts. In the election all of the voters of the city could vote for any nine candidates and the nine receiving the highest number of votes were elected. This law insured a minority representation in the council of at least three members. In 1949 the legislature amended the statutes to permit councilmen to succeed themselves.

History of the City-County Council of the City of Indianapolis

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the city and county into one governmental unit. The act further provided for the creation of an interim City-County Council which served as the legislative body for the city and county until the new twenty-nine member council was elected in November 1971 and took office in January of 1972.

The council is composed of twenty-five members elected from single member districts and four members elected to at-large by voters of the entire county.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replaced the more than sixty which were in existence previously.

EXECUTIVE HEADS OF THE CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

PRESIDENTS OF BOARDS OF TRUSTEES

| Edgar, James (resigned as Trustee) | Henderson, Samuel | October 12, 1832 to September 30, 1833 |
|--|------------------------------------|--|
| Morrison, Alexander F. | Edgar, James (resigned as Trustee) | September 30 to December 9, 1833 |
| Morrison, Alexander F. | Blythe, Benjamin I. | March 7, 1834 to February 14, 1835 |
| Deckerbie, George | Morrison, Alexander F | February 14 to October 2, 1835 |
| PRESIDENTS OF TOWN COUNCIL | Palmer, Nathan B. | |
| PRESIDENTS OF TOWN COUNCIL Morrison, James | | |
| Morrison, James | Soule, Joshua | April 3, 1837 to April 2, 1838 |
| Palmer, Nathan B | | |
| Coburn, Henry P. 1840 to 1841 Sullivan, William (resigned November 12, 1841) 1841 Culley, David V. | | |
| Sullivan, William (resigned November 12, 1841) | • | |
| Culley, David V. 1841 to 1844; 1850 to 1853 Wilson, Lazarus B. 1844 to 1845 Levy, Joseph A. 1845 to 1847 Rooker, Samuel S. (resigned November 1, 1847). 1847 Cady, Charles W. 1847 to 1848 MAYORS | | |
| Wilson, Lazarus B | | |
| Levy, Joseph A. 1845 to 1847 Rooker, Samuel S. (resigned November 1, 1847). 1847 Cady, Charles W. 1847 to 1848 MAYORS MAYORS Henderson, Samuel 1847 to 1849 Newcomb, Horatio C. (resigned November 7, 1851) 1849 to 1851 Scudder, Caleb 1851 to 1854 McCready, James 1854 to 1856 Coulon, Charles (to fill vacancy until November 22, 1856) 1856 Coulon, Charles (to fill vacancy until November 22, 1856) 1856 Wallace, William John (resigned May 3, 1858) 1856 Caven, John 1858 to 1863 Caven, John 1863 to 1867; 1875 to 1881 Macauley, Daniel 1867 to 1873 Mitchell, James L 1867 to 1873 Mitchell, James L 1873 to 1875 Grubbs, Daniel W 1881 to 1884 Denny, Caleb S 1886 to 1890 Sullivan, Thomas L January 1, 1890 to October 12, 1893 Denny, Caleb S 1886 to 1890 Sullivan, Thomas L January 1, 1890 to October 12, 1893 Denny, Caleb S 20 Cotober 10, 1895 to 1901 Bookwalter, Charles A 0ctober 10, 1903 to 1905 Bookwalter, Charles A 1905 to 1909 Shank, Samuel Lewis (resigned November 28, 1913) 1910 to 1913 Wallace, Harry R 1918 to 1921 Evewtt, Charles W 1918 to 1921 Shank, Samuel Lewis (resigned November 28, 1913) 1922 to 1925 Shank, Samuel Lewis 1922 to 1925 | | |
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| Jewett, Charles W | | |
| Shank, Samuel Lewis | | |
| | | |
| | | |

| Slack, L. Ert | 1927 to 1929 |
|---|--------------|
| Sullivan, Reginald H. | |
| Kern, John W. (resigned September 2, 1937) | 1935 to 1937 |
| Boetcher, Walter C | 1937 to 1938 |
| Sullivan Reginald H. | |
| Tyndall, Robert H. (died July 9, 1947) | 1943 to 1947 |
| Denny, George L | 1947 |
| Feeney, Al G. (died Nobember 12, 1950) | 1948 to 1950 |
| Bayt, Phillip L. (resigned November 24, 1951) | 1950 to 1951 |
| Emhardt, Christian J. | 1951 |
| Clark, Alex M. | 1952 to 1956 |
| Bayt, Phillip L. (resigned December 31, 1958) | 1956 to 1958 |
| Boswell, Charles H. (resigned August 6, 1962) | 1959 to 1962 |
| Losche, Albert H. | 1962 to 1963 |
| Losche, Albert H. Barton, John J | 1964 to 1968 |
| Lugar, Richard G. | 1968 to 1975 |
| Hudnut, William H. III | 1976 to 1991 |
| Goldsmith, Stephen | 1992 |

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