# JOURNAL OF PROCEEDINGS

OF THE

# **City-County Council**

OF

# INDIANAPOLIS-MARION COUNTY

State of Indiana

**FROM** 

January 1, 1999 to December 31, 1999

Printed and Published Under the Authority of the City-County Council of Indianapolis-Marion County

INDIANA UNIVERSITY

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# CITY-COUNTY OFFICIALS AND EXECUTIVE PERSONNEL

## As of December 31, 1999

Mayor	Stephen Goldsmith
CITY-COUNTY COUNC	CIL OFFICERS
President Vice President/Majority Leader Minority Leader Clerk of the Council	
CITY-COUNTY COUNC	CIL MEMBERS
First District Second District Third District Fourth District Fifth District	Beurt R. SerVaas William G. Schneider William A. Dowden
Sixth District Seventh District Eighth District	Elwood C. Black James Bradford Randy J. Shambaugh
Ninth District Tenth District Eleventh District Twelfth District	
Thirteenth District Fourteenth District Fifteenth District Sixteenth District	Steve TalleyMary B. Moriarty Adams
Seventeenth District Eighteenth District Nineteenth District	Jeffrey Golc Phillip Hinkle Bob Cockrum
Twentieth District Twenty-first District Twenty-second District Twenty-third District	Frank T. Short Susan Williams David Smith
Twenty-fourth District Twenty-fifth District At Large At Large	Philip Borst
At Large	W. Tobin McClamroch

#### COMMITTEES OF THE CITY-COUNTY COUNCIL

#### Committee on Committees

Beurt SerVaas, Chairman Rozelle Bovd

W. Tobin McClamroch

#### Administration and Finance

William Schneider, Chairman Elwood Black Curt Coonrod Robert Massie Randy Shambaugh Steve Talley

Jody Tilford

#### Capital Asset Management

Gordon Gilmer, Chairman James Bradford Maggie Brents Phillip Hinkle Mary Moriarty Adams Cory O'Dell

Jody Tilford

Susan Williams

#### **Community Affairs**

Ron Franklin, Chairman Elwood Black James Bradford Maggie Brents Beulah Coughenour Monroe Gray, Jr. Jody Tilford

#### **Economic Development**

Philip Borst, Chairman **Bob Cockrum** Curt Coonrod Ron Franklin Robert Massie Tommie Jones Steve Talley

Susan Williams

#### **Metropolitan Development**

Phillip Hinkle, Chairman Rozelle Boyd Maggie Brents Beulah Coughenour Gordon Gilmer Marilyn Moores David Smith Susan Williams

#### **Municipal Corporations**

Curtis Coonrod, Chairman Elwood Black Bob Cockrum Carlton Curry Jeff Golc Cory O'Dell Randy Shambaugh Frank Short

#### Parks and Recreation

Randy Shambaugh, Chairman James Bradford Bob Cockrum Jeff Golc Monroe Gray, Jr. **Tommie Jones** Robert Massie Cory O'Dell

# Public Safety &

Steve Talley

Criminal Justice William Dowden, Chairman Philip Borst Carlton Curry Jeff Golc Mary Moriarty Adams William Schneider David Smith

#### **Public Works**

Beulah Coughenour, Chairman Rozelle Boyd Curt Coonrod Gordon Gilmer Monroe Gray, Jr. Phillip Hinkle Tommie Jones Marilyn Moores Mary Moriarty Adams

#### Rules and Public Policy

Carlton Curry, Chairman Philip Borst Rozelle Boyd William Dowden W. Tobin McClamroch Beurt SerVaas Frank Short

#### Regulatory Research & Review

David Smith, Chairman James Bradford Marilyn Moores William Schneider Steve Talley

# CALENDAR OF SESSIONS OF THE CITY-COUNTY COUNCIL

January 04, 1999 January 25, 1999 February 08, 1999 February 22, 1999	May 17, 1999 June 07, 1999 June 21, 1999 July 19, 1999	September 13, 1999 September 27, 1999 October 18, 1999 November 08, 1999
March 15, 1999 April 05, 1999	August 02, 1999 August 30, 1999	November 29, 1999
April 26, 1999	August 50, 1999	December 13, 1999

#### **CITY OFFICIALS**

Deputy Mayor	John Hall
Office of Controller	
Purchasing Division	
Office of Corporation Counsel	Stephen Carter
Office of Youth and Family Services	Julia Davis
Cable Communications Agency	Rick Maultra
Internal Audit	Michael Humphreys
Department of Administration	
Department of Metropolitan Development	Eugene Lausch
Department of Parks and Recreation	
Department of Public Works	Dennis Neidigh
Department of Public Safety	Alan Handt
Department of Capital Asset Management	Dennis Neidigh

### **MARION COUNTY OFFICIALS**

Clerk of the Circuit Court	Sarah Taylor
Community Corrections	Brian Barton
Cooperative Extension Service	Maryann Dickason
Court Administrator Agency	Janice Malavenda
County Assessor	Joan Romeril
County Auditor	Marty Womacks
County Commissioner	Joan Romeril
County Commissioner	Marty Womacks
County Commissioner	Gregory Jordan
County Coroner	John McGoff, M.D.
County Election Board	Sarah Taylor
County Prosecutor	Scott Newman
County Recorder	Wanda Martin
County Surveyor	Jack A. Irwin
County Treasurer	Gregory Jordan
County Sheriff	Jack Cottey
Forensic Services Agency.	James Hamby
Information Technology	Emily Duncan
Marion County Children's Guardian Home	Paul Browne
Marion County Justice Agency	Alan Handt
Marion County Public Defender Agency	David Cook
Voters Registration	Sherry Beck, Cathline Mullin

#### TOWNSHIP ASSESSORS

Center Township Assessor	James P. Maley, Jr.
Decatur Township Assessor	Charles L. Coleman
Franklin Township Assessor	Becky Williams
Lawrence Township Assessor	Paul Ricketts
Perry Township Assessor	Kathy Price
Pike Township Assessor	Liz Keele
Warren Township Assessor	
Washington Township Assessor	Barry Wood
Wayne Township Assessor	Charles R. Spears

## **COURTS**

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#### MEMBERS OF OFFICIAL BOARDS

#### City-County Administrative Board

Leah Smith, Chairman Marty Womacks Ann Lathrop Cynthia Urban

#### License Review Board

Bradley Skolnik, Chairman Cindy Beeman Tori Palmer

#### **Metropolitan Development Commission**

Walter Niemczura, President John S. Beeman

Lance Bundles Steve Schaefer

James J. Curtis, Sr. Eugene Hendricks

Lillian Charleston

Robert Smith Randolph L. Snyder

#### **Board of Zoning Appeals, Division I**

Alan Retherford, Chairman

Carol Joseph Richard Davis Joan S. DeFabis Joanna Walker

#### Board of Zoning Appeals, Division II

Joseph Rink, Chairman Larry Walker Phil Schaefer

Ray Wallace

Lora McCormick

#### Board of Zoning Appeals, Division III

W. James Wood, Chairman

Jeffery Willman Lincoln Plowman Kay E. Whitaker Darrell Bakken

#### Indianapolis Historic Preservation Commission

George W. Geib, President William A. Browne, Jr. John R. Cox Julie A. Davis Amy McDonnell

Wayne Patrick Anne E. Scheele

Josephine Weathers-Rogers

James T. Kienle

#### Air Pollution Control Board

Robert S. Daly, Chairman

Scott R. Brown
Bernard O. Paul

William W. Brown

David W. Hoppock

R. Bruce Wallace

Blake R. Jeffery

Frank Verkamp

Mary K. Reeder

#### **Board of Asset Management & Public Works**

Dennis Neidigh, Chairman

Tony Buford George Wiley Susan K. Massela Arno W. Haupt

Kathy Mezykowski Kenneth W. Hughes

#### Police Merit Board

Jeff Oberlies, President

John Hammond

Bradley B. Chambers

George Stergiopoulos

Michael E. Morken

Jacqueline Joyner Cissell

Michael Zunk

#### Fire Merit Board

Patricia L. Chastain, President

E. Anne Byfield

Ralph Winkler

Anthony Curt Guldner

Ellen Gabovitch

C. Michael Pitts

Martin J. Yohler

#### **Board of Public Safety**

Alan Handt, President

Ken Giffin

George Taylor

Suzanne E. Leffers Katt

Richard A. Dickinson

#### **Board of Parks and Recreation**

James Parham, Chairman

Scott Fitzgerald

Diana Wilson Hall

Belinda Richardson

Theodore Dickman

#### History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was reincorporated and placed in the hands of its first town council composed of a president and six members.

The Common Council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the city of Indianapolis, a somewhat different form of government was established. While the council continued to exercise broad control over the city's affairs, various executive departments of the city were provided such as Public Works, Public Safety, Public Parks and Public Health, and were conducted by boards appointed by the mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the council through committees subject, however, in some cases to approval of the council in all matters of expenditure of money and appropriation of funds by the council.

For some time prior to 1891 the city of Indianapolis was divided into 25 wards represented by 25 ward councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the council called the Board of Aldermen, composed of ten aldermen representing five aldermanic districts, two being elected from each district.

Under the 1891 act, the Board of Aldermen was abolished and a common council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of mayor and councilman to four years and prohibited re-election.

In 1909 a novel councilmanic law for Indianapolis alone was passed by the legislature. That law limited the number of councilmen to nine. The law provided for the nomination of six candidates by each party, one from each of six councilmanic districts. In the election all of the voters of the city could vote for any nine candidates and the nine receiving the highest number of votes were elected. This law insured a minority representation in the council of at least three members. In 1949 the legislature amended the statutes to permit councilmen to succeed themselves.

#### History of the City-County Council of the City of Indianapolis

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the city and county into one governmental unit. The act further provided for the creation of an interim City-County Council which served as the legislative body for the city and county until the new twenty-nine member council was elected in November 1971 and took office in January of 1972.

The council is composed of twenty-five members elected from single member districts and four members elected to at-large by voters of the entire county.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replaced the more than sixty which were in existence previously.

# EXECUTIVE HEADS OF THE CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

#### PRESIDENTS OF BOARDS OF TRUSTEES

Henderson, Samuel Edgar, James (resigned as Trustee) Blythe, Benjamin I Morrison, Alexander F. Palmer, Nathan B. Lockerbie, George Soule, Joshua	September 30 to December 9, 1833 March 7, 1834 to February 14, 1835 February 14 to October 2, 1835 October 2, 1835 to April 13, 1836 April 13, 1836 to April 4, 1837
PRESIDENTS OF TOWN CO	UNCIL
Morrison, James	
Palmer, Nathan B.	
Coburn, Henry P.	
Sullivan, William (resigned November 12, 1841)	
Culley, David V.	1841 to 1844; 1850 to 1853
Wilson, Lazarus B.	
Levy, Joseph A.	
Rooker, Samuel S. (resigned November 1, 1847)	
Cady, Charles W	1847 to 1848
MAYORS	
Henderson, Samuel	
Newcomb, Horatio C. (resigned November 7, 1851)	1849 to 1851
Scudder, Caleb	
McCready, James	
West, Henry F. (died November 8, 1856)	
Coulon, Charles (to fill vacancy until November 22, 1856)	
Wallace, William John (resigned May 3, 1858)	
Maxwell, Samuel D.	
Caven, John	1863 to 1867; 1875 to 1881
Macauley, Daniel	
Mitchell, James L.	
Grubbs, Daniel W.	
McMaster, John L.	
Denny, Caleb S.	
Sullivan, Thomas L.	
Denny, Caleb S	
Taggart, Thomas	October 10, 1895 to 1901
Bookwalter, Charles A.	
Holtzman, John W.	October 15, 1903 to 1905
Bookwalter, Charles A.	
Shank, Samuel Lewis (resigned November 28, 1913)	1910 to 1913
Wallace, Harry R.	1014 + 1017
Bell, Joseph E.	1019 to 1917
Jewett, Charles W.	1022 to 1025
Shank, Samuel Lewis	1026 to 1027
Duvall, John L. (disqualified September 22, 1927)	1027 to 1020
Slack, L. Ert	1930 to 1934
Kern, John W. (resigned September 2, 1937)	1935 to 1937
Kerri, John W. (resigned September 2, 1937)	

Boetcher, Walter C.	
Sullivan Reginald H.	
Tyndall, Robert H. (died July 9, 1947)	
Denny, George L	
Feeney, Al G. (died Nobember 12, 1950)	
Bayt, Phillip L. (resigned November 24, 1951)	
Emhardt, Christian J	
Clark, Alex M.	
Bayt, Phillip L. (resigned December 31, 1958)	
Boswell, Charles H. (resigned August 6, 1962)	
Losche, Albert H.	
Barton, John J.	
Lugar, Richard G.	1968 to 1975
Hudnut, William H. III	
Goldsmith Stephen	

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