## JOURNAL OF PROCEEDINGS

OF THE

## City-County Council

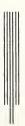
OF

## INDIANAPOLIS-MARION COUNTY

State of Indiana

FROM

JANUARY 1, 1978 to DECEMBER 31, 1978



Printed and Published Under the Authority of the City-County Council of Indianapolis-Marion County

### CITY-COUNTY OFFICIALS AND EXECUTIVE PERSONNEL

As of December 31, 1978

## Office of the Mayor

MayorWilliam H. Hudnut, IIIDeputy MayorDavid R. FrickDeputy MayorJoseph SlashSecretary to the MayorMarcie Thompson
City-County Council Officers
President Beurt R. SerVaas Vice President Alan Kimbell Majority Leader Richard F. Clark Minority Leader Paul F. Cantwell City Clerk Beverly S. Rippy Deputy City Clerk Virginia DeRolf General Counsel Robert G. Elrod Research Director Phillip Hinkle Senior Fiscal Analyst Howard Howe Fiscal Analyst Stuart Rhodes  City—County Council Members
First District. Gordon G. Gilmer Second District Beurt R. SerVaas Third District William G. Schneider Fourth District William A. Dowden Fifth District Thomas E. Pearce Sixth District Stephen R. West Seventh District John G. Tinder Eighth District Jack Patterson Ninth District Glenn L. Howard Tenth District Lula M. Journey Eleventh District Rozelle Boyd

Twelfth District . . . . . . . . . . . . . . . . Donald McPherson/Betty M. Stewart

Thirteenth District Richard F. Clark
Fourteenth District Allen L. Durnil
Fifteenth District Richard Rippel/Max Lyons
Sixteenth District
Seventeenth District
Eighteenth District
Nineteenth District
Twentieth District
Twenty-first District
Twenty-second District Edgar Campbell
Twenty-third District
Twenty-fourth District Beulah A. Coughenour
Twenty-fifth District Donald W. Miller
At Large
At Large
At Large
At Large

## Standing Committees of the City-County Council, 1978

#### Administration

Donald Miller, Chairman

Betty Stewart Edgar Campbell

Harold Hawkins

David McGrath

Jack Patterson

#### **Community Affairs**

William Dowden, Chairman

Rozelle Boyd Betty Stewart Paula Chambers

Beulah Coughenour

Michael Vollmer

#### Parks & Recreation

Gordon, Gilmer, Chairman

George Anderson Paula Chambers

Paul Cantwell

Thomas Pearce

Max Lyons

#### Public Safety & Criminal Justice

Stephen West, Chairman

Edgar Campbell Harold Hawkins

Alan Kimbell

David McGrath

John Tinder

#### County & Townships

William Schneider, Chairman George Anderson Joyce Brinkman Harold Hawkins Glenn Howard George Tintera

### **Economic Development**

George Tintera, Chairman Rozelle Boyd Joyce Brinkman Donald Miller Stephen West Paul Cantwell

#### Metropolitan Development

Allen Durnil, Chairman Richard Clark Gordon Gilmer Lula Journey A. Keith Walters Stephen West

### **Municipal Corporations**

Paula Parker, Chairman Henry Bayt William Dowden Alan Kimbell Jack Patterson Michael Vollmer

#### **Public Works**

Beulah Coughenour, Chairman George Anderson Allen Durnil Lula Journey A. Keith Walters Joyce Brinkman Max Lyons

#### Rules & Policy

John Tinder, Chairman Rozelle Boyd Glenn Howard Richard Clark Alan Kimbell William Schneider Beurt SerVaas

#### **Transportation**

David McGrath, Chairman Henry Bayt Thomas Pearce Betty Stewart Max Lyons George Tintera

## Calendar of Sessions of the City—County Council, 1978

January 9, 7:58 p.m.RegularJanuary 23, 7:20 p.m.RegularFebruary 13, 7:31 p.m.Regular

February 27, 7:25 p.m Regular
March 13, 7:20 p.m
March 27, 7:15 p.m
April 10, 7:15 p.m
April 24, 7:34 p.m
May 8, 7:20 p.m Regular
May 22, 7:17 p.m Regular
June 5, 7:35 p.m
July 17, 7:35 p.m Regular
July 31, 7:12 p.m Regular
August 14, 7:10 p.m
September 5, 5:20 p.m
September 11, 6:43 p.m Regular
September 25, 7:15 p.m
October 9, 7:11 p.m
October 23, 7:06 p.m
November 8, 7:02 p.m
November 20, 7:00 p.m
December 11, 7:20 p.m

## Calendar of Sessions of the Police Special Service District Council, 1978

January 9, 6:55 p.m
February 13, 7:13 p.m
March 13, 7:08 p.m
March 27, 7:12 p.m
May 22, 7:00 p.mSpecial
June 5, 7:06 p.m
July 31, 6:50 p.mSpecial
Septempher 11, 5:18 p.m
November 8, 6:49 p.mSpecial
November 20, 6:59 p.m
December 11, 7:00 p.m

## Calendar of Sessions of the Fire Special Service District Council, 1978

January 9, 7:10 p.m	 	Special
February 13, 7:20 p.m	 	Special

February 27, 7:12 p.m.       Special         March 13, 7:10 p.m.       Special         March 27, 7:15 p.m.       Special         April 24, 7:18 p.m.       Special         May 8, 7:12 p.m.       Special         May 22, 7:07 p.m.       Special         June 5, 7:12 p.m.       Special         July 17, 7:10 p.m.       Special         July 31, 7:00 p.m.       Special         September 11, 5:30 p.m.       Special         October 23, 6:55 p.m.       Special         November 8, 6:52 p.m.       Special         November 20, 6:57 p.m.       Special         December 11, 7:10 p.m.       Special         December 11, 7:10 p.m.       Special	
Calendar of Sessions of the Solid Waste Special Service District Council, 1978	
January 9, 7:21 p.m.       Special         February 23, 7:26 p.m.       Special         March 13, 7:15 p.m.       Special         March 27, 7:08 p.m.       Special         May 22, 7:05 p.m.       Special         June 5, 7:20 p.m.       Special         July 31, 7:07 p.m.       Special         September 11, 6:07 p.m.       Special         November 20, 6:54 p.m.       Special         December 11, 7:10 p.m.       Special	
CONSOLIDATED CITY DEPARTMENTS	
Department of Administration	
Director Faye Mowery	
Finance	
City Controller Fred L. Armstrong	

## Human Rights Commission

Director	
Legal	
Corporation Counsel David Frick City Prosecutor Roy Jones	
Personnel	
Director	
Purchasing	
Purchasing Agent	
Records	
Director	
DEPARTMENT OF METROPOLITAN DEVELOPMENT	
Director.Robert KennedyDeputy DirectorHolton HayesDeputy Director.Eugene Lausch	
Buildings	
Administrator. Ted Kaptain  Deputy Administrator Mark DeFabis  Chief of Operations .Cecil Wheeler	
Code Enforcement	
Administrator	

## Housing (Indianapolis Housing Authority)

Executive Director.Fred ThomasDirector of AdministrationLarry PaulDirector of Community Services SecurityMarvin CooperDirector of MaintenanceFrank StewartDirector of ManagementLamond Martin
Planning & Zoning
AdministratorBruce C. BrownAreawide Planning.Wayne C. DePewCommunity Services PlanningJ. Nicholas ShelleyDevelopment ProgrammingJ. Nicholas ShelleyReproduction.Phil PettitSpecial Projects.J. Nicholas ShelleyUrban Design.Harold RomingerZoning and Platting.Steven Granner
Urban Renewal
Administrator
DEPARTMENT OF PARKS & RECREATION
Director.Ray CroweDeputy Director.Dave IsonSuperintendent of Golf.Michael GonySuperintendent of Outdoor RecreationArt Strong
DEPARTMENT OF PUBLIC WORKS
Director.David HoppockDeputy Director/AdministrationRobert SmithDeputy Director/OperationsWilliam Lewis
Air Pollution
Administrator

## City Market

City Market	
Market Master	
Flood Control	
Chief Engineer	
DEPARTMENT OF PUBLIC SAFETY	
Director	
Animal Shelter	
Administrator	
Civil Defense	
Administrator	
Police Department	
Chief.Eugene GallagherAssistant ChiefWilliam PondDeputy Chief/AdministrationJames DabnerDeputy Chief/InvestigationsJack CotteyDeputy Chief/OperationsJoseph G. McAteeDeputy Chief/ServicesFrancis Campbell	
Fire Department	
Chief.William PattersonDeputy Chief. Harold BowersDeputy Chief. Thomas DouglasDeputy Chief. Alonzo GordonExecutive Secretary. William CloudDirector/Fire Prevention. James MitchellDirector/Personnel & Public RelationsF. Edward Pierce	
Weights & Measures	
Administrator	

### DEPARTMENT OF TRANSPORTATION

Director.Fred MadorinDeputy DirectorKeith OttoAdministrator/Parking Meters.Terrence O'HaraAdministrator/Street Maintenance.Roland KnoxAdministrator/Traffic Engineering.James Cox
MEMBERS OF OFFICIAL BOARDS
Capital Improvements Board
President P. E. MacAllister Member Herbert Backer Member David Orr Member Henry Dein Member James Dora Member George Maley Member Francis Polen  Election Board
Chairman.Judson HaggertyVice Chairman.Gordon DurnilSecretary.Thomas O'Brien
Board of Greater Indianapolis Progress Committee
Chairman
Board of Health & Hospital Corporation
MemberDr. James CorteseMember.Dr. H. Sprague GardinerMember.Ernest JonesMember.James MorrisMemberCecil Ross

## Indianapolis Airport Authority

President	sson
Vice President Michael Scha	aefer
Secretary	vson
MemberJames Tu	lohy

### DEPARTMENT OF ADMINISTRATION

## **Human Rights Commission**

20.1
Chairman Michael Shumate
MemberPamela Bennett
Member
Member Lee Brauer
MemberJohn Brooks
Member
MemberArticia Chandler
Member
Member
MemberAlbert Ferguson
Member
Member John Hall
MemberJerry Harkness
MemberThomas Krudy
Member Michael Kummer
Member
Member
MemberJohn Myers
Member
Member
MemberLarna Spearman
Member Howard Walker
Member

## License Review Board

Chairman	t Newton
Member Patric	ia Nickell
Member Dr. Roy (	linthorne

## Tax Adjustment Board

MemberFred Armstrong
Member Beulah Coughenour
Member
Member
Member Rev. Arthur Neuerman
MemberMarvin Poore
Member Edward Yates

### DEPARTMENT OF METROPOLITAN DEVELOPMENT

## Board of Zoning Appeals, Division I

ChairmanLeland E. Tanner
MemberRosemary Clark
Member Rebecca Goss
MemberBetty Helmuth
Member Lee Meriwether
Member Thomas Hunter

## Board of Zoning Appeals, Division II

Chairman			 							 			Katherine Cox
Vice Chairman			 										Clarence Prentice
Member			 										. James Buchanan, III
Member			 							 			T. J. Schmitz
Member			 										Leland Tanner

## Board of Zoning Appeals, Division III

Chairman
Vice Chairman
Member
Member Donald D. Dick
MemberLeland McCarty
Member Albert Kingham, III
Member

## Indianapolis Housing Authority Board

Chairman Douglas Wade
Vice Chairman
MemberRobert Graves
Member Edwin H. Hughes, II
Member

## **Indianapolis Historic Preservation Commission**

MemberEdna Woodard
MemberSallie Rowland
MemberHelen Small
Member J. Mack Houston
Member
MemberJames Rogers
Member Frank Little

## **Metropolitan Development Commission**

MemberMichael W. Boeke
Member George Bixler
Member Eldon Cox
MemberRobert Eicholtz
Member
Member Robert Samuelson
Member
Member Edward Treacy
Member John Walls

#### **DEPARTMENT OF PARKS & RECREATION**

#### **Board of Parks & Recreation**

Chairman Ray Crowe
Vice Chairman
MemberStanley Fay
Member
Member John O'Donnell Sr

#### DEPARTMENT OF PUBLIC WORKS

#### Air Pollution Control Board

Chairman David Rees
Vice Chairman
Member Walter Abell
Member Marilyn Berling
Member John E. Davis
Member Dr. Robert W. Palmer
MemberL. M. Lototzky
Member Dallas Schnitzius
MemberArlie Ullrich, Jr.
Board of Public Works
Chairman
MemberFred Douglas Scott
Member
Member
Member Robert Stegner
DEPARTMENT OF PUBLIC SAFETY
Police Merit Board
Member
inclined
Fire Merit Board

Member.Dr. Paul BenedictMember.Milton BoothMember.Dr. George ComfortMember.Tony CordinglyMember.Harold Egenes

## **Board of Public Safety**

Chairman Dr. Murill Lowry
MemberJoe R. Barton, Sr.
MemberDelano Bryant
MemberAugust F. Hook
Member Dr. Swight Schuster

### DEPARTMENT OF TRANSPORTATION

Chairman Fred Madorin
MemberGary Booher
Member W. Wayne Burking
Member
Member

### MARION COUNTY OFFICIALS

County Assessor Frank Corsaro
County Auditor
County Board of Review Frank Corsaro
County Commissioner Frank Corsaro
County Commissioner
County Commissioner
County Coroner
County Home
County Jail Commander
County Prosecutor
County Recorder
County Surveyor
County Treasurer
County Sheriff
County Inheritance Tax Department Nancy Dowden
Central Data Processing
Central Law Library
Cooperative Extension Service Edward Ragsdale
Center Township AssessorJames Cunningham
Decatur Township Assessor
Franklin Township Assessor

Lawrence Township AssessorLois Ricketts
Perry Township Assessor
Pike Township Assessor
Warren Township Assessor Fredrick Monschein
Washington Township Assessor Richard Cunningham
Wayne Township Assessor
Clerk of the Circuit Court
Circuit Court
Criminal Court 1John Tranberg
Criminal Court 2
Criminal Court 3
Criminal Court 4John Wilson, Jr.
Juvenile Court
Presiding Judge, Municipal Court
Probate Court
Superior Court 1
Superior Court 2 Webster L. Brewer
Superior Court 3 Betty Barteau
Superior Court 4
Superior Court 5
Superior Court 6 Mercer Mance
Superior Court 7
Criminal Court Probation

## History of the Common Council of the City of Indianapolis

Indianapolis was established as a town in 1821. It was at this time that a commission, appointed by the legislature, selected this location as a site for a seat of government of the State of Indiana.

The Town of Indianapolis conducted its affairs pursuant to the general laws of the state until 1832. In this year the town was incorporated and was governed by a board of five trustees.

In 1838, pursuant to a special act of the legislature, Indianapolis was re-incorporated and placed in the hands of its first Town Council composed of a president and six members.

The Common Council continued in a large measure to control the affairs of Indianapolis as a town and as a city under various so-called charters or grants of the legislature until 1891.

Under a special act of the legislature of 1891 for the City of Indianapolis, a somewhat different form of government was established. While the Council continued to exercise broad control over the city's affairs, various executive departments of the city were provided, such as Public Works, Public Safety, Public Parks and Public Health, conducted by boards appointed by the Mayor. These boards were granted specific powers and duties concerning the city's business previously exercised by the Council through committees subject, however, in some cases to approval of the Council in all matters of expenditure of money and appropriation of funds by the Council.

For some time prior to 1891 the City of Indianapolis was divided into 25 wards represented by 25 Ward Councilmen. Their term of office was two years and they were eligible for re-election. At this time there was also a separate body operating in conjunction with the Council called the Board of Aldermen, composed of ten Aldermen, representing five Aldermen districts, two being elected from each district.

Under the 1891 act, the Board of Aldermen was abolished and a Common Council of 21 members was established. Fifteen members were elected to represent 15 wards and six members were elected to represent the city at large.

This form of Council continued to exist in Indianapolis under the general cities and towns act of 1905. The act of 1905, while often referred to as the Indianapolis Charter, is very largely a re-enactment of the 1891 Indianapolis Charter, modified to make the Indianapolis system applicable to all classes of cities of the state. The 1905 law increased the term of Mayor and Councilmen to four years and prohibited re-election.

In 1909 a novel Councilmanic law for Indianapolis alone was passed by the legislature. This law limits the number of Councilmen to nine. The law provides for the nomination by each party of six candidates, one from each of six Councilmanic Districts. In the election all of the voters of the City may vote for any nine candidates and the nine receiving the highest number of votes are elected. This law insures a minority representation in the Council of at least three members. In 1949 the legislature amended the statutes to permit Councilmen to succeed themselves.

## History of the City—County Council of the City of Indianapolis

In 1969 the legislature enacted a law, popularly known as the "Unigov Act," which consolidated the City and County into one governmental unit. The act further provided for the creation of an interim City-County Council which served as the legislative body for the City and County until the new Council was selected in November, 1971, and took office in January of 1972.

The act provided for the division of the County into twenty-five single member Councilmanic Districts, each district electing one resident from that district. In addition, there were four At-large Councilmen, elected by voters of the entire County.

Unified Government of Indianapolis-Marion County is an attempt to make metropolitan government simpler, more functional and more responsive to citizens' needs. Under the new structure, six major departments replace the more than sixty which were in existence previously.

# EXECUTIVE HEADS OF THE CITY OF INDIANAPOLIS UNDER VARIOUS FORMS OF ORGANIZATION

### PRESIDENTS OF BOARDS OF TRUSTEES

Henderson, Samuel October 12, 1832 to September 30, 1833  Edgar, James (resigned as Trustee) September 30 to December 9, 1833  Blythe, Benjamin I		
PRESIDENTS OF TOWN COUNCIL		
Morrison, James       1838 to 1839         Palmer, Nathan B.       1839 to 1840         Coburn, Henry P.       1840 to 1841         Sullivan, William (Resigned November 12, 1841).       1841         Culley, David V.       1841 to 1844; 1850 to 1853         Wilson, Lazarus B.       1844 to 1845         Levy, Joseph A.       1845 to 1847         Rooker, Samuel S. (Resigned November 1, 1847)       1847         Cady, Charles W.       1847 to 1848		
MAYORS		
Henderson, Samuel       1847 to 1849         Newcomb, Horatio C. (Resigned November 7, 1851)       1849 to 1851         Scudder, Caleb       1851 to 1854         McCready, James       1854 to 1856         West, Henry F. (Died November 8, 1856)       1856         Coulon, Charles (To fill vacancy until November 22, 1856)       1856         Wallace, William John (Resigned May 3, 1858)       1856 to 1858         Maxwell, Samuel D       1858 to 1863         Caven, John       1863 to 1867; to 1881		

Macauley, Daniel
Mitchell, James L
Grubbs, Daniel W
McMaster, John L
Denny, Caleb S
Sullivan, Thomas L From January 1, 1890 to October 12, 1893
Denny, Caleb S From October 12, 1893 to 1895
Taggart, Thomas From October 10, 1895 to 1901
Bookwalter, Charles A From October 10, 1901 to 1903
Holtzman, John W From October 15, 1903 to 1905
Bookwalter, Charles A
Shank, Samuel Lewis (Resigned November 28, 1913) 1910 to 1913
Wallace, Harry R
Bell, Joseph E
Jewett, Charles W
Shank, Samuel Lewis
Duvall, John L. (Disqualified September 22, 1927) 1926 to 1927
Slack, L. Ert
Sullivan, Reginald H
Kern, John W. (Resigned September 2, 1937)
Boetcher, Walter C
Sullivan, Reginald H
Tyndall, Robert H. (Died July 9, 1947)
Denny, George L
Feeney, Al G. (Died November 12, 1950)
Bayt, Phillip L. (Resigned effective November 24, 1951) 1950 to 1951
Emhardt, Christian J. (November 24, 1951)
Clark, Alex M
Bayt, Phillip L. (Resigned December 31, 1958)
Boswell, Charles H. (Resigned August 6, 1962) 1959 to 1962
Losche, Albert H
Barton, John J
Lugar, Richard G
Hudnut, William H. III

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